INSTITUTIONS OF DEMOCRATIC GOVERNANCE

Institutions of Democratic Governance Within China's One-Party State

China's political institutions remain out of compliance with the standards defined in Article 25 of the International Covenant on Civil and Political Rights (ICCPR),¹ which China has signed and declared an intention to ratify.² Chinese leaders also have not developed political institutions to be in compliance with the standards set forth in Article 21 of the Universal Declaration of Human Rights (UDHR).³ During the October 2013 UN Human Rights Council's Universal Periodic Review of the Chinese government's human rights record, several countries put forward recommendations regarding China's ratification of the ICCPR.⁴ China rejected a number of these, including recommendations to "ratify," "establish a clear timeframe" to ratify, or "move towards ratification of the ICCPR in the near future."⁵ China did, however, accept recommendations to "[t]ake steps toward the ratification of ICCPR" and "move towards ratification of the ICCPR at the earliest possible date."⁶

THIRD PLENUM: NO PLANS FOR FUNDAMENTAL POLITICAL REFORM

During the Commission's 2014 reporting year, while central Chinese leaders expressed a commitment to rein in excessive government power, they gave no indication that they would undertake political reforms to bring China into compliance with the ICCPR or the UDHR. During the Third Plenum⁷ of the 18th National Congress of the Chinese Communist Party Central Committee in November 2013,⁸ the Party issued a major planning document, the Central Committee Decision on Certain Major Issues Regarding Comprehensively Deepening Reforms (the Decision).⁹ While the Decision included language about "strengthening the system for restraining and supervising the use of power"¹⁰ and made general references to improving China's existing "socialist democratic political system,"¹¹ it did not contain plans for fundamental democratic reforms¹² such as democratizing the Party.¹³ The Decision emphasized the continuing dominance of the Party and the goal of "strengthening and improving the Party's leadership over overall reform."¹⁴

Referring to China's Constitution in a novel way, the Decision stated that authorities should "raise comprehensive implementation of the Constitution to a new level," but it is unclear what, if anything, this means for the rule of law in China.¹⁵ Previously, a five-year intraparty plan to establish rules, issued in November 2013, included another novel phrase, the "constitution is foremost; the Party constitution is the foundation."¹⁶ One Chinese scholar noted this phrase simply means that the "Party will conduct its work within the limits of state laws."¹⁷ This idea is not new. An amendment to the Chinese Communist Party Constitution adopted in 2012,¹⁸ and statements made by Chinese leaders in 2012 and 2013, already specify that the Party must operate within the scope of China's Constitution and laws.¹⁹ Similar language also has appeared in the State and Party Constitutions as early as 1982,²⁰ and the novel phrasing does not mean that China is planning to shift to a constitutional government.²¹

PARTY RECENTRALIZES DECISIONMAKING AUTHORITY

President and Party General Secretary Xi Jinping and top Party leaders²² continued efforts to recentralize decisionmaking authority in the hands of the central Party,²³ enforce Party discipline, and remove potential barriers to central Party reform plans through Party campaigns.²⁴ To facilitate the centralization of Party authority, top leaders created new leadership organizations, including the Central Leading Small Group for Comprehensively Deep-ening Reforms (Reforms Leading Small Group)²⁵ and the Central State Security Committee,²⁶ among several others.²⁷ President Xi Jinping will lead each of these groups.²⁸ Sources assert that top Party officials see the Reforms Leading Small Group as a means of managing, rising above, and satisfying entrenched powerful interest groups to ensure reforms move forward.29 To boost intraparty unity, improve the Party's relations with citizens, reduce corruption, and lessen "formalism, bureaucracy, hedonism, and extravagance" among officials, along with other goals, Party officials also continued an education and ideology campaign termed the "mass line" campaign.³⁰ The campaign included requirements for officials to attend political indoctrination and criticism and self-criticism sessions.³¹ [For more information on anticorruption efforts, see Party and Government Accountability in this section.]

REACH OF THE STATE UNDER ONE-PARTY RULE

The Party continued to dominate political affairs, penetrating every level of society and undertaking political indoctrination campaigns. Party branches exist at all levels, in villages³² and urban neighborhoods,³³ public institutions (including hospitals, schools, and research institutes),³⁴ government departments, and quasi-governmental organizations.³⁵ Sources this year emphasized the Party's continuing efforts to strengthen grassroots-level Party organizations³⁶ and implement Party-loyalty and political indoctrination and education campaigns, including within the army,³⁷ the courts,³⁸ the media,³⁹ Party branches,⁴⁰ and security agencies.⁴¹ President Xi called for innovation in propaganda and publicity work in order to ensure their "correct political direction."⁴² The Party Central Committee also instituted a campaign to promote the cultivation and implementation of a list of "core socialist val-ues" to impose ideological views and education throughout society.⁴³ For example, an opinion issued by the central Party called for strengthening Marxist ideological education in schools and class curriculum⁴⁴ and to infuse "core socialist values" into economic development and social governance.⁴⁵ Central officials replaced the term "social management" ⁴⁶ with the term "social governance," which reportedly is meant to convey the idea that social groups work together with the government to govern society instead of the idea that society is managed in a top-down fashion by the government.⁴⁷ It is uncertain how this change in terminology will be reflected in practice.

25th Anniversary of 1989 Protests and the Ongoing Crackdown on Free Speech, Association, and Assembly

Authorities continued to harass, detain, and impose prison sentences on individuals who exercised their rights to freedoms of speech, assembly, association, and demonstration, including over 100 people during the two months prior to the 25th anniversary of the 1989 Tiananmen protests and their violent suppression by authorities (1989 protests).⁴⁸ After the anniversary of the 1989 protests, officials formally arrested lawyers Pu Zhiqiang⁴⁹ and Qu Zhenhong,⁵⁰ democracy advocate Xu Guang,⁵¹ and student Zhao Huaxu.⁵² Authorities also criminally detained lawyer Chang Boyang,⁵³ apparently in connection with his representation of individuals who had been detained for holding an event commemo-rating the 1989 protests.⁵⁴ In addition, authorities criminally detained dozens of other individuals for Internet postings or for participating in private and public events memorializing the 1989 protests.55 Authorities gave numerous other individuals short-term administrative detentions.⁵⁶ In an effort to silence commemorative activities, officials questioned individuals and warned others not to participate in commemorative activities, and briefly detained, imposed soft detention on, or forced to travel scores of other individuals.⁵⁷

During the Commission's 2014 reporting year, authorities continued a crackdown⁵⁸ against democracy and human rights advocates. Authorities sentenced democracy advocate Liu Benqi⁵⁹ to three years' imprisonment on the charge of "inciting subversion of state power" ⁶⁰ for posting messages mentioning "demonstrations," ⁶¹ sentenced democracy advocate Zhang Lin to three years and six months' imprisonment on the charge of "gathering a crowd to disrupt order in a public place" for organizing protests advocating for his daughter's right to an education,⁶² and arrested democracy ad-vocate Lu Gengsong on the charge of "subversion of state power."⁶³ Other democracy advocates faced harassment and detention, in-cluding Qin Yongmin⁶⁴ and Sun Feng.⁶⁵ Still others remained in prison, including Zhu Yufu (7 years),⁶⁶ Cao Haibo (8 years),⁶⁷ Chen Xi (10 years),⁶⁸ and Liu Xianbin (10 years).⁶⁹ In addition, when human rights defender Cao Shunli died in March 2014, human rights organizations voiced concerns that her death 70 was linked to Chinese authorities' denial of timely and proper medical care during her time in detention.⁷¹ Cao had urged leaders to allow independent public participation in the drafting of the Chinese govern-ment's reports for the 2009 and 2013 UN Human Rights Council Universal Periodic Reviews.⁷²

Elections: Trends and Update on the Decline of Democratic Governance

Sources continued to highlight government interference in village committee elections,⁷³ underscoring China's noncompliance with standards outlined in Article 21 of the Universal Declaration of Human Rights (UDHR)⁷⁴ and Article 25 of the International Covenant on Civil and Political Rights.⁷⁵ For example, one Chinese elections expert commented that over the last 10 years, grassroots government interference in village committee elections clearly had

increased.⁷⁶ Interference took several forms. Some village election plans issued by local authorities stipulated prerequisites for village committee election candidates, including age limits, education requirements, and condition of loyalty to the Party line,77 which are not in the PRC Organic Law of Village Committees.⁷⁸ In addition, officials in at least a few locations declared certain categories of people as being "unsuitable" for or prohibited from being nomi-nated to be village committee candidates.⁷⁹ These categories included villagers who "distribute suggestions that counter Party theories, guidelines, and policies"; "create or disseminate political rumors"; "organize and incite mass incidents"; and "manipulate and incite people to file petitions," among other politically sensitive activities.⁸⁰ Official media sources highlighted perceived problems involving the unfavorable influence of clans, religions, and factions.⁸¹ One survey in Guangdong province reportedly found that fraudulent elections in some cases were associated with "abnormal" channels of participation involving big-time criminals, the very rich, and members of prominent families who became officials.⁸² In at least one province, some election results were nullified because of these issues.83

Other sources noted allegations of corruption and numerous other undemocratic practices during some village committee and local people's congresses' elections. Village elections were marred by instances of improper formation of an election committee; ⁸⁴ unlawful selection of candidates; ⁸⁵ irregular campaign procedures; ⁸⁶ and in at least one case, an elected representative was not recognized by higher level officials.⁸⁷ Chinese and international news reports also noted alleged corruption in some local people's congresses' elections. During one investigation of alleged election corruption in Hunan province, especially focusing on Hengyang city,⁸⁸ authorities punished hundreds of people and stripped people's congress delegate status from dozens of individuals at the county, city,⁸⁹ and provincial levels.⁹⁰

Decline of Democratic Governance in Wukan

In a retreat from democracy, government interference and other issues marred the most recent 2014 village committee election in the village of Wukan in Lufeng city, Shanwei municipality, Guangdong province. Chinese and international media reported allegations of illegalities in election processes, including vote buying and vote counting behind closed doors,⁹¹ the lack of transparency,⁹² and government interference.⁹³ Wukan was the location of a 2011 uprising by villagers over land issues and the death of a villager in custody, which ended with the election of several of the protest organizers in an ad hoc 2012 village committee election.⁹⁴

Decline of Democratic Governance in Wukan-Continued

In mid-March 2014, just prior to the most recent village committee elections, officials detained two candidates, Yang Semao⁹⁵ and Hong Ruichao, prompting allegations of government interference.⁹⁶ Yang and Hong helped to organize the 2011 uprising and later were voted onto the 2012 village committee.⁹⁷ Suspiciously, Yang's detention came hours after he issued a call for a village representative assembly meeting to discuss the upcoming election.98 National official media sources criticized Yang's call for the meeting and attacked him personally.99 Authorities released Yang on bail pending trial.¹⁰⁰ Hong's wife told reporters that people had come to their house and warned Hong not to participate in the village committee election.¹⁰¹ Hong subsequently won a seat on the 2014 village committee ¹⁰² despite being in detention for alleged violations that occurred in 2012, and a May 2014 report indicated authorities were still holding him in detention.¹⁰³ As of September 2014, the Commission had not observed reports tht Hong has been released. Zhuang Liehong, a third organizer of the 2011 demonstrations voted onto the 2012 village committee,104 fled China in early 2014 for the United States for fear of retaliation against him, and is seeking asylum.¹⁰⁵

Party and Government Accountability

ANTICORRUPTION AND AUSTERITY MEASURES

During the Commission's 2014 reporting year, central authorities amplified an ongoing significant anticorruption campaign.¹⁰⁶ As part of the campaign, central authorities issued new rules and regulations to reduce government waste and moderate ostentatious or dishonest behavior by officials;¹⁰⁷ measures to strengthen oversight of officials such as a requirement to file internal reports to the Party about their finances;¹⁰⁸ and a five-year anticorruption action plan.¹⁰⁹ Authorities issued a measure prohibiting officials who have a spouse or children residing overseas ("naked officials") from being leaders of specified agencies and organizations.¹¹⁰ One news article reported that authorities in Guangdong province disclosed the number of "naked officials" uncovered during an investigation but relevant departments in 10 other locations refused to disclose the same information.¹¹¹ Top authorities undertook other steps to prevent corruption and punish violators, including undertaking institutional changes within Party discipline agencies and modifying their relationships to local authorities;¹¹² prohibiting Party and government officials from holding outside jobs;¹¹³ increasing audits of managed funds, public projects, and state asset management and land transfers;¹¹⁴ establishing a database of corruption suspects;¹¹⁵ and publicizing the names of people who had been punished for violating rules regarding "work styles." ¹¹⁶ Despite official reports that the serious anticorruption and austerity campaigns had yielded some results,¹¹⁷ there is some doubt regarding the degree to which these measures have been implemented ¹¹⁸ or have been successful in reducing corruption.¹¹⁹

Amid news that one percent of Chinese families own more than one-third of China's wealth¹²⁰ and increasing citizen concern over

corruption,¹²¹ authorities stepped up investigations and detentions of officials suspected of corruption,¹²² During 2013, authorities reportedly punished 160,000 cadres for violations of discipline ¹²³ and an additional 20,000 for their ostentatious or extravagant behavior.¹²⁴ In the first half of 2014, the number of officials disciplined 107.¹²⁴ In the first half of 2014, the number of officials disciplined reportedly increased by 30 percent over the same period last year.¹²⁵ Top Party officials are among those affected by the anticorruption campaign. In October 2013, Bo Xilai, former Party Central Committee Political Bureau (Politburo) member and Chongqing Party Secretary, who was charged with bribery, embez-zlement, and abuse of power, lost his appeal.¹²⁶ Sources asserted there were procedural violations related to Bo's case and trial.¹²⁷ Chinese and international media also have raised concerns regarding the questioning and detention of people associated with Zhou Yongkang, former Politburo Standing Committee member and Secretary of the Party Central Committee Political and Legal Affairs Commission who had close ties to Bo Xilai.¹²⁸ As of March 2014, authorities reportedly had questioned or placed in custody over 300 people associated with Zhou, including family members, political supporters, staff, and protégés.¹²⁹ Zhou has been held incommuni-cado since late 2013.¹³⁰ In July, Xinhua reported that the Central Commission for Discipline Inspection had opened an investigation of Zhou Yongkang on suspicion of serious violations of discipline.¹³¹

Sources highlighted the darker side of the anticorruption campaign. Articles reported that several lower level officials detained on suspicion of corruption had been tortured or ill-treated under *"shuanggui,"* a form of arbitrary detention utilized by the Party to investigate officials,¹³² and included first-hand accounts of torture and forced confession.¹³³ Two of those officials reportedly had been targeted for retribution for talking to the media about their torture while under shuanggui.¹³⁴ In July 2014, authorities detained one official and opened an investigation of the other, highlighting the lack of protections for whistleblowers.¹³⁵ Chinese and international reports highlighted a series of unusual deaths of officials, linking some of them to the anticorruption campaign.¹³⁶ Some sources assert President Xi Jinping and other top officials are purging political rivals through the anticorruption campaign,137 but one article reported that the Central Discipline Inspection Commission asserted authorities were not "selectively" implementing the anticorruption campaign. 138

SUPPRESSION OF ANTICORRUPTION ADVOCATES

Despite high levels of official corruption and authorities' stated commitment to address official corruption, officials have detained and imprisoned anticorruption and transparency advocates, often invoking the charge of "gathering a crowd to disturb order in a public place," including: ¹³⁹

• Yuan Dong and Zhang Baocheng. On January 29, 2014, authorities sentenced Yuan Dong to one year and six months' imprisonment, and on April 18 sentenced Zhang Baocheng to two years, for unfurling banners with anticorruption slogans, handing out leaflets, and giving speeches in public.¹⁴⁰
Ding Jiaxi. On April 18, 2014, authorities sentenced Ding

to three years and six months' imprisonment.¹⁴¹ He reportedly

joined peaceful demonstrations advocating for the disclosure of officials' assets and for education equality.¹⁴² • Zhao Changqing and Li Wei. On April 18, 2014, authori-

• **Zhao Changqing and Li Wei.** On April 18, 2014, authorities sentenced Zhao to two years and six months' imprisonment and Li to two years ¹⁴³ for their roles in organizing and participating in demonstrations advocating for disclosure of officials' assets.¹⁴⁴

• Liu Ping, Wei Zhongping, Li Sihua. On June 19, 2014, authorities sentenced Liu and Wei to six years and six months' imprisonment and Li to three years,¹⁴⁵ for their participation in demonstrations calling for disclosure of officials' assets and planning rights defense activities.¹⁴⁶ Additional charges against Liu and Wei were related to independent election campaigning in 2011 and for an Internet posting by Liu urging people to attend a trial for a Falun Gong practitioner in 2012.¹⁴⁷

• Trials for additional democracy, rule of law, and anticorruption advocates have not yet begun, including those for **Huang Wenxun**,¹⁴⁸ **Yuan Xiaohua**,¹⁴⁹ and **Yuan Fengchu**,¹⁵⁰ who authorities reportedly charged with "gathering a crowd to disturb order in a public place," as well as **Liu Jiacai**, whom authorities charged with "picking quarrels and provoking trouble." ¹⁵¹

Open Party and Government Affairs and Citizen Access to Information

Some Chinese officials and government agencies have sought to be more open and accessible to citizens, but government transparency is still lacking. In March 2014, the Ministry of Finance directed that all departments that receive government allocations should disclose their budgets and financial accounts by 2015, which expanded upon a previous directive that required only organizations at the county level and above to disclose this information.¹⁵² Also in March, the National People's Congress (NPC) Standing Committee announced it would begin to circulate among NPC delegates and disclose to the public specialized work reports and enforcement investigation reports along with deliberations and opinions.¹⁵³ In August 2014, the NPC Standing Committee issued a draft amendment to the PRC Legislation Law, which included a provision that has the potential to strengthen the practice of issuing draft laws for public review and comment.¹⁵⁴ Amid these regulatory and policy pronouncements, reports highlighted ongoing barriers to transparency. A 2013 survey by the US-China Business Council indicated that surveyed member companies believed transparency was one of the top 10 challenges faced by the Council's member companies.¹⁵⁵ An October 2013 State Council opinion highlighted several barriers to transparency and open government affairs, including a failure of governments in particular geographic locations to proactively release information, respond to information requests in a timely manner, respond to citizen concerns, and make public statements.¹⁵⁶ In January 2014, the State Council issued the Implementing Regulations for the PRC Law on the Protection of State Secrets (Implementing Regulations).¹⁵⁷ Article 5 of the Implementing Regulations stipulates that government agencies and

companies may not classify as "secret" information which should be disclosed to the public "in accordance with the law," but also cannot "disclose information involving state secrets." ¹⁵⁸ Reports noted criticism of the Implementing Regulations because they did not provide a definition of state secrets or clearly delineate secret classifications.¹⁵⁹

In April 2014, the State Council General Office issued an open information work plan, which stated that authorities should improve transparency in specific areas, including environmental protection, production accidents, finances of state-owned enterprises, food safety, government and public spending, expropriation of village and other land, and mining concession rights.¹⁶⁰ The plan, however, also urged authorities to strengthen procedures for collecting opinions from the public, discovering and evaluating "hot issues" earlier, issuing authoritative information in a timely manner, "eliminating untrue rumors," and "positively guiding public opinion."¹⁶¹

IMPLEMENTATION OF OPEN GOVERNMENT INFORMATION REGULATIONS

Open government information (OGI) requests by citizens reportedly are increasing and OGI-related court cases constituted 10 percent of China's administrative law cases according to an October 2013 report,¹⁶² but government implementation of the 2008 Open Government Information Regulations (OGI Regulations) remains problematic. For example, during the October 2013 UN Human Rights Council's Universal Periodic Review of the Chinese government's human rights record, the China Society for Human Rights Studies recommended an evaluation of the implementation of the OGI Regulations.¹⁶³ In February 2014, the Chinese Academy of Social Sciences issued a report evaluating implementation of the OGI Regulations in 2013 by some State Council departments and provincial and city governments.¹⁶⁴ The study reportedly found that there were still numerous problems with implementation, including that a great deal of information that should have been proactively released had not been made open to the public, had been only par-tially released, or had not been released in a timely manner.¹⁶⁵ Research by a Chinese university institute found that an increasing number of administrative agencies are responding to information requests by simply saying "the information does not exist." 166 The study also found that frequently courts still dismiss open government information administrative law cases.¹⁶⁷

The responsiveness of local governments to OGI requests varies considerably. The percentage of OGI requests granted or denied outright by municipal authorities in Shanghai, Beijing, and Guangzhou, for example, compared to the percentage of requests for which these authorities did not provide information for a variety of other reasons, differed substantially, as noted in the table below.

Requests granted or outright denied (*All numbers in the table are expressed in percent of 2013 re- quests responded to)	Shanghai Municipal Gov't ¹⁶⁸ 18,563 (In percent)	Beijing Municipal Gov't ¹⁶⁹ 16,681 (In percent)	Guangzhou City Gov't ¹⁷⁰ 11,656 (In percent)
"agreed to disclose"	41.7	42.22	91.996
"agreed to partially disclose"	1.2	1	1.2533
"information already proactively disclosed"		3.41	
"did not agree to disclose"	3.9	3.03	1.63
TOTAL PERCENTAGE OF REQUESTS OUT- RIGHT GRANTED OR DENIED [Shanghai = "are clear and can respond"]	46.8	49.66	94.879
Other reasons for not providing information	Shanghai	Beijing	Guangzhou
"does not exist"	16.9	27.28	2.239
"outside of the scope of the agency" (or similar)	14	11.16	1.973
"contents of request unclear"	11.3	7.63	.832
"not referred to as gov. information" (or similar)	3.9	3.81	
"repetitive request"	1.9		
"non-governmental info. request"; "applicant with- draws request"; or "other circumstances"	5.2		
"already sent to records hall"		.48	
PERCENT OF REQUESTS WHERE NO INFOR- MATION WAS PROVIDED [Shanghai category = (required) "other types of responses"]	53.2	50.34	5.044

Notes to Section III-Institutions of Democratic Governance

Notes to Section 11—institutions of Democratic Governance ¹International Covenant on Civil and Political Rights (ICCPR), adopted by UN General As-sembly resolution 2200A (XXI) of 16 December 66, entry into force 23 March 76, art. 25; UN Office of the High Commissioner for Human Rights, General Comment No. 25: The Right To Participate in Public Affairs, Voting Rights and the Right of Equal Access to Public Service, CCPR/C/21/Rev.1/Add.7, 12 July 96. Under General Comment 25 to the ICCPR, the language requires that: "Where citizens participate in the conduct of public affairs through freely chosen representatives, it is implicit in article 25 that those representatives do in fact exercise govern-mental power and that they are accountable through the electoral process for their exercise of that power" (para. 7); "The right to vote at elections and referenda must be established by law and may be subject only to reasonable restrictions . . . [plarty membership should not be a con-Inthin power" (para. 7); "The right to vote at elections and referenda must be established by law and may be subject only to reasonable restrictions . . . [plarty membership should not be a con-dition of eligibility to vote, nor a ground of disqualification" (para. 10); "Freedom of expression, assembly and association are essential conditions for the effective exercise of the right to vote and must be fully protected" (para. 12); "The right of persons to stand for election should not be limited unreasonably by requiring candidates to be members of parties or of specific par-ties . . ." (para. 17); and an "independent electoral authority should be established to supervise the electoral process and to ensure that it is conducted fairly, impartially and in accordance with established laws which are compatible with the Covenant" (para. 20). ²International Covenant on Civil and Political Rights (ICCPR), adopted by UN General As-sembly resolution 2200A (XI) of 16 December 66, entry into force 23 March 76. China has signed, but has not yet ratified, the ICCPR. In the 2009–2010 National Human Rights Action Plan issued by the Chinese government in April 2009, officials stated that the "essentials" of the ICCPR were some of the "fundamental principles" on which the plan was framed, and that the government "will continue legislative, judicial and administrative reforms to make domestic laws better linked with this Covenant, and prepare the ground for approval of the ICCPR."

laws better linked with this Covenant, and prepare the ground for approval of the UCCPR." State Council Information Office, "National Human Rights Action Plan of China (2009–2010)," reprinted in Xinhua, 13 April 09, Introduction, sec. V(1). ³ Universal Declaration of Human Rights, adopted and proclaimed by UN General Assembly resolution 217A (III) of 10 December 48, art. 21. "Everyone has the right to take part in the

government of his country, directly or through freely chosen representatives The will of the people shall be the basis of the authority of government, this will shall be expressed in peri-odic and genuine elections which shall be by universal and equal suffrage and shall be held by secret vote or by equivalent free voting procedures." ⁴UN GAOR, Hum. Rts. Coun., 25th Sess., Agenda Item 6, Universal Periodic Review, Report of the Working Group on the Universal Periodic Review—China, A/HRC/25/5, 4 December 13, paras. 186.1–186.15, 186.17–186.19, 186.21, 186.32, 186.127. ⁵UN GAOR, Hum. Rts. Coun., 25th Sess., Agenda Item 6, Universal Periodic Review, Report of the Working Group on the Universal Periodic Review—China, Addendum, Views on Conclu-sions and/or Recommendations, Voluntary Commitments and Replies Presented by the State Under Review, A/HRC/25/5/Add.1, 27 February 14. China rejected recommendations in para-graphs 186.1–186.2, 186.11–186.13, 186.15, 186.17–186.19, 186.21, and 186.127 regarding ratifi-cation of the ICCPR. Regarding setting a timetable for ratifying the ICCPR, China stated in paragraph 186.1: "China is now prudently carrying out its judicial and administrative reform to actively prepare for the ratification of the ICCPR. No specific timetable for the ratification of the ICCPR could be set out so far." ⁶Ibid. China accepted recommendations in paragraphs 186.3–186.10, 186.14, and 186.32 re-garding ratification of the ICCPR. ⁷Xinhua Insight: Why the CPC's Third Plenary Session Is Important," Xinhua, 30 August 14. According to Xinhua, traditionally, central Party officials use the third meeting of a new Party congress to issue plans for key policy changes. ⁸Wi

Party congress to issue plans for key policy changes. ⁸"Xi Jinping: Explanation Regarding 'Chinese Communist Party Central Committee Decision on Certain Major Issues Regarding Comprehensively Deepening Reforms'" [Xi jinping: guanyu "zhonggong zhongyang guanyu quanmian shenhua gaige ruogan zhongda wenti de jueding" de shuoming], Xinhua, 15 November 13. 9Chinese Comparist Bart of the second state of the second state

⁹Chinese Communist Party Central Committee, Decision on Certain Major Issues Regarding ⁹Chinese Communist Party Central Committee, Decision on Certain Major Issues Regarding Comprehensively Deepening Reforms [Zhonggong zhongyang guanyu quanmian shenhua gaige ruogan zhongda wenti de jueding], reprinted in Xinhua, 15 November 13. ¹⁰Ibid., sec. 10, para. 1. The Decision emphasized "strengthening the system for restraining and supervising the use of power," specifically referring in part to building "a system for exer-ision emphasized "strengthening the output of a data and supervising for a data and supe

and supervising the use of power," specifically referring in part to building "a system for exer-cising power with scientific decision-making, resolute execution, and strong supervision, [and] completing a system for the punishment and prevention of corruption." ¹¹Ibid., sec. 8. For example, section 8 stated that officials should "perfect" the people's con-gress system, the Party-led multiparty cooperative and the political consultative system, and the system of "autonomy" at the grassroots level. Section 8, para. 1 of the Decision also urged offi-cials to "[alttack greater importance to improving the system of democracy, diversifying the forms of democracy," and expand citizens' "orderly political participation" at all levels in order to give "full play to the strength of the socialist political system." ¹²Elizabeth C. Economy, "China's Unprecedented Political Reforms," Council on Foreign Rela-tions, Asia Unbound (blog), 16 January 14. ¹³Agatha Kratz, "Battling Interest Groups: A Case for Enlightened Despotism," China Anal-ysis: How Far Will the NPC Go in Implementing Reform?, European Council on Foreign Rela-tions and Asia Centre, March 2014, 3. Central authorities reportedly dismissed proposals by dozens of Chinese researchers and experts to add three items to the Third Plenum Decision: democratize the Party, standardize elections, and extend freedom of expression. ¹⁴Chinese Communist Party Central Committee, Decision on Certain Major Issues Regarding

¹⁴Chinese Communist Party Central Committee, Decision on expression. ¹⁴Chinese Communist Party Central Committee, Decision on Certain Major Issues Regarding Comprehensively Deepening Reforms [Zhonggong zhongyang guanyu quanmian shenhua gaige ruogan zhongda wenti de jueding], reprinted in Xinhua, 15 November 13, sec. 16. ¹⁵Ibid, sec. 9(30). ¹⁶Formulation of Central Party Internal Rules and Regulations Five-Year Plan Summary

(Full Text)" [Zhongyang dangnei fagui zhiding gongzuo wu nian guihua gangyao (quanwen)], Xinhua, 27 November 13; Cai Rupeng, "Chinese Communist Party Issues Intraparty Plan for Formulating Laws, First Time Mentioning Constitution Foremost" [Zhonggong gongbu dangnei

¹⁷Cai Rupeng, "Chinese Communist Party Issues Intraparty Plan for Formulating Laws, First Time Mentioning Constitution Foremost" [Zhonggong gongbu dangnei fa zhiding shou ti xianfa

Time Mentioning Constitution Foremost⁷ [Zhonggong gongbu dangnei fa zhiding shou ti xianfa wei shang], China Newsweek, 5 December 13. ¹⁶ Chinese Communist Party Constitution [Gongchandang zhangcheng], adopted 6 September 82, amended 1 November 87, 18 October 92, 18 September 97, 14 November 02, 21 October 07, 14 November 12, General Program. The Party revised the General Program of the Party con-stitution to include "[t]he Party must conduct its activities within the framework of the Con-stitution and laws of the country." ¹⁹ "Full Text of Hu Jintao's Report at 18th Party Congress (Chapters 5–11)" Xinhua, 17 No-vember 12, reprinted in the Embassy of the People's Republic of China, 27 November 12. Chap-ter 5, paragraph 4 stated, "[a]s the Constitution and laws are adopted by the Party and the people under its leadership, the Party must act within the scope prescribed by the Constitution and laws. No organization or individual has the privilege of oversteening the Constitution

and laws. No organization or individual has the privilege of overstepping the Constitution and

and laws. No organization or individual has the privilege of overstepping the Constitution and laws, and no one in a position of power is allowed in any way to take one's own words as the law, place one's own authority above the law or abuse the law." See also Choi Chi-yuk, "Xi Jinping Vows To Uphold Constitution and Rule of Law," South China Morning Post, 25 Feb-ruary 13. ²⁰Constitution of the Communist Party of China [Gongchangdang zhangcheng], adopted 6 September 82, amended 1 November 87, 18 October 92, 18 September 97, 14 November 02, 21 October 07, General Program. For example, the 2007 version of the Chinese Communist Party Constitution General Program states: "The Party must conduct its activities within the frame-work of the Constitution and laws of the country." Similar statements also are included in Chi-na's state Constitution beginning with the 1982 version. See PRC Constitution, issued 4 Decem-ber 82, art. 5. The 1982 Chinese state Constitution stipulated that "no organization or indi-

vidual may enjoy the privilege of being above the Constitution and the law." Similar language

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471,000 nad Party organizations.
 35 Ibid. At the end of 2009, the breakdown of the number of Party members in various organizations was as follows: Out of 13,000 eligible "social associations" (*shehui tuanti*), 12,000 had Party organizations, and out of 16,000 eligible "private, non-commercial units" or nonprofit enterprises (*minban feiqiye danwei*), 15,000 had Party organizations.
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⁷⁴Universal Declaration of Human Rights, adopted and proclaimed by UN General Assembly resolution 217A (III) of 10 December 48, art. 21. "Everyone has the right to take part in the government of his country, directly or through freely chosen representatives The will of the people shall be the basis of the authority of government, this will shall be expressed in peri-odic and genuine elections which shall be by universal and equal suffrage and shall be held by secret vote or by equivalent free voting procedures.

⁷⁵ International Covenant on Civil and Political Rights (ICCPR), adopted by UN General Assembly resolution 2200A (XXI) of 16 December 66, entry into force 23 March 76, art. 25; UN Office of the High Commissioner for Human Rights, General Comment No. 25: The Right To Participate in Public Affairs, Voting Rights and the Right of Equal Access to Public Service, CCPR/C/21/Rev.1/Add.7, 7 December 96. Under General Comment 25 to the ICCPR, the language requires that: "Where citizens participate in the conduct of public affairs through freely chosen representatives, it is implicit in article 25 that those representatives do in fact exercise governmental power and that they are accountable through the electoral process for their exercise of that power" (item 7); "The right to vote at elections [plarty membership should not be a condition of eligibility to vote, nor a ground of disqualification . . . " item 10); "Freedom of expression, assembly and association are essential conditions for the effective exercise of specific parties . . ." (item 17); and an "independent electoral authority should be established to supervise the electoral process and to ensure that it is conducted fairly, impartially and in accordance with established laws which are compatible with the Covenant" (item 20).

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¹⁷¹⁰ Ormittee, issued 4 November 98, amended 28 October 10, art. 13. According to Article 13, "Any villager who has attained the age of 18 years old shall have the right to elect and stand for election regardless of his/her ethnicity, race, gender, occupation, family background, religious beliefs, level of education, property, and time of residence, except for those who have been deprived of their political rights according to law."
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¹⁶¹ Ibid., sec. 1.

¹⁶² Wang Dianxue and Wu Bin, "Open Government Information Request Cases Rise Sharply, Majority of Plaintiffs Lose" [Shenqing xinxi gongkai anjian jizeng yuangao baisu ju duo], South-ern Metropolitan Daily, 16 October 13. ¹⁶³ UN GAOR, Hum. Rts. Coun., 17th Sess., Summary prepared by the Office of the High

Commissioner for Human Rights, In Accordance with Paragraph 15 (b) of the Annex to Human Rights Council Resolution 5/1 and Paragraph 5 of the Annex to Council Resolution 16/21, Peo-Hybris Counter Resolution of China (Including Hong Kong and Macao Special Administrative Regions (HKSAR) (MSAR)) National Report—China, A/HRC/WG.6/17/CHN/3, 30 July 13, para. 45. ¹⁶⁴ "Government Transparency Statistical Report' Issued: Proactive Disclosure Still Not Ideal"

["Zhengfu tuming fu zhishu baogao" fabu: zhudong gongkai reng bu lixiang], China Economic Net, reprinted in People's Daily, 24 February 14.

165 Ibid.

¹⁶⁶ Wang Dianxue and Wu Bin, "Open Government Information Request Cases Rise Sharply, Majority of Plaintiffs Lose" [Shenqing xinxi gongkai anjian jizeng yuangao baisu ju duo], South-ern Metropolitan Daily, 16 October 13.

¹⁶⁷ Ibid.

¹⁶⁸Shanghai Municipal People's Government, "2013 Shanghai Municipality Open Government Information Work Annual Report" [2013 nian shanghaishi zhengfu xinxi gongkai gongzuo niandu baogao], March 2014.

¹⁶⁹Beijing Municipal People's Government, "2013 Beijing Municipality Open Government Information Work Annual Report" [2013 nian beijingshi zhengfu xinxi gongkai gongzuo niandu baogao], March 2014, 12-13

¹⁷⁰Guangzhou Municipal People's Government, "2013 Guangzhou Municipal Open Govern-ment Information Annual Report" [2013 nian guangzhoushi zhengfu xinxi gongkai niandu baogaol. March 2014.