FREEDOM OF RELIGION

International Standards

During the Commission's 2014 reporting year, the Chinese government continued to restrict Chinese citizens' freedom of religion. China's Constitution guarantees freedom of religious beliefs but limits protection only to "normal religious activities." 1 This narrow protection contravenes international human rights standards. Article 18 of the Universal Declaration of Human Rights (UDHR) and Article 18 of the International Covenant on Civil and Political Rights (ICCPR) recognize not only an individual's right to adopt a religion or belief, but also the freedom to manifest one's religion in "worship, observance, practice and teaching." 2 The Chinese government continued to recognize only five religions—Buddhism, Catholicism, Islam, Protestantism, and Taoism. Groups wishing to practice these religions were required to register with the government and were subject to ongoing government controls.³ Both registered and unregistered religious groups deemed to run afoul of state-set parameters continued to face harassment, detention, imprisonment, and other abuses, and the government continued to outlaw some religious and spiritual communities, including Falun Gong.

Regulatory and Policy Framework

During this reporting year, Chinese leaders continued to view religion as an instrument to support government and Communist Party overall policy goals. In the 2014 government work report presented during the 12th National People's Congress, Premier Li Keqiang said that the government will "fully implement the Party's basic policies for religious work to promote harmonious religious relations, and religious people and adherents will play an active role in the promotion of economic and social development." 4 Wang Zuo'an, Director of the State Administration for Religious Affairs (SARA), wrote in a November 2013 article that, "[o]ur Party has consistently emphasized that religious work is a key component of the Party's united-front work, and religious people are important targets of united-front work and a key component of the Party's patriotic United Front." Wang stressed that ideological work must be carried out by using "guidance, enlightenment, and persuasion," and religious adherents are to work with non-religious people to achieve the "Chinese dream—the great rejuvenation of the Chinese nation." 6 SARA's 2014 work plan also noted that in 2014, religious work should reflect the "resolute implementation of the Communist Party Central Committee and the State Council's strategic decisions." 7

The Chinese government continued to use laws, regulations, and policy measures to control religious practices in China, rather than protect the religious freedom of all Chinese citizens. During this reporting year, SARA issued or amended a number of legal and policy measures to implement the 2005 Regulations on Religious Affairs (RRA).⁸ These measures have added more clarity to ambiguous provisions in the RRA, but also articulated more enhanced state control over religious activities. The SARA Measures on Administrative Licensing clarified RRA provisions concerning proce-

dures for issuing various administrative licenses to religious groups. The SARA Measures on Administrative Punishment provided detailed procedures for imposing administrative punishments on religious groups and government employees that violate relevant laws and regulations governing religious activities in China. SARA also issued a guideline stipulating that government personnel will be held accountable for misconduct committed during administrative enforcement. While such a guideline potentially denotes a positive development, it remains to be seen whether authorities will enforce it in practice.

Buddhism (Non-Tibetan)

This past year, the Chinese government and Communist Party continued to ensure that Buddhist doctrine and practice conformed to government and Party objectives in the non-Tibetan areas of China. [For information on Tibetan Buddhists, see Section V—Tibet.] In a speech delivered at the opening ceremony of a Chinese Buddhism scripture-reading seminar held in October 2013, Jiang Jianyong, the Deputy Director of State Administration for Religious Affairs (SARA), reiterated the expectation that Chinese Buddhists "raise the banner of loving the nation and loving religion, and walk in the path of adapting to socialist society"; and that the Chinese Buddhist community must "promote correct beliefs and correct conduct, further strengthen the building of faith, [and] oppose [religious] fanaticism and various heresies "12"

SARA's 2014 work plan called for "intensified implementation" of the 2012 joint opinion, issued by 10 central government agencies, that regulates the management of Buddhist monasteries and Taoist temples. The 2012 joint opinion, in conjunction with the 2005 RRA, prohibits unregistered organizations and religious sites from conducting religious activities. For example, in February 2014, local authorities in the Xiang'an district of Xiamen city, Fujian province, amassed over 100 urban management officers (chengguan) to demolish an "illegally constructed" Buddhist temple, resulting in a violent clash between local residents and chengguan. In addition, on July 29, 2014, public security authorities in Zhuhai city, Guangdong province, reportedly raided Buddhist group "Huazang Famen" and criminally detained 15 people, including its founder Wu Zeheng, for "using a cult to undermine implementation of the law, to commit fraud, rape, and other criminal activities." According to a letter to the UN Special Rapporteur on Torture sent on behalf of Wu, the crackdown on "Huazang Famen" appears to be an "extension of China's clampdown on so-called evil cults."

Catholicism

During the Commission's 2014 reporting year, the Chinese government and Communist Party continued to interfere with the religious activities of China's estimated 12 million Catholics, who are split more or less evenly between the state-controlled church and an underground Catholic community. ¹⁹ The state-controlled church continued to deny Catholics in China the freedom to accept the authority of the Holy See to select bishops, and authorities continued

to harass Catholics who practice their faith outside of state-approved parameters. 20

HARASSMENT AND DETENTION OF CLERGY

This past year, two prominent members of the underground Catholic clergy who had endured decades of government harassment passed away. In October 2013, Bishop Peter Liu Guandong—the retired head of the Yixian diocese in Hebei province and the key figure in setting up a conference of Catholic bishops loyal to the Holy See—died at the age of 94.21 Bishop Liu spent years in prison for his opposition to the state-controlled Chinese Catholic Patriotic Association (CPA) and had been living in hiding since 1997.22 Liu reportedly was buried at an unknown location.23 In March 2014, Bishop Joseph Fan Zhongliang, the head of the underground conference of Catholic bishops who was appointed the bishop of the Shanghai diocese by Pope John Paul II in 2000, died at the age of 95.24 Bishop Fan spent more than two decades in prison and labor camps, and his final years reportedly under "house arrest." 25 Government officials turned down a request to hold a funeral for Fan at the city's main cathedral, and allowed only a small service at a funeral home.26 Over 5,000 mourners and 61 priests reportedly came to bid farewell to Fan, but authorities denied some CPA bishops access to the funeral home.27

Bishop Fan's presumed successor, Bishop Thaddeus Ma Daqin, continued to be confined at the Sheshan seminary,²⁸ following his public resignation from the state-run CPA in July 2012.²⁹ Authorities reportedly subjected Ma to political indoctrination three times a week for an unknown period of time.³⁰ Overseas and underground Chinese Catholics requested that authorities allow Ma to preside over Bishop Fan's funeral, but Bishop Ma was not present at the service.³¹ In addition, in early October 2013, two underground priests, Tian Dalong and an unknown priest, reportedly were detained for organizing adult catechism classes in Qinyuan county, Baoding municipality, Hebei province.³² Four lay adherents who helped the priests with their pastoral activities were fined 4,000 yuan (US\$640) each.³³ On May 30, 2014, authorities in Linchuan district, Fuzhou city, Jiangxi province detained underground priest John Peng Weizhao at an unknown location; Peng was appointed administrator of the Yujiang diocese by the Holy See in 2012.³⁴

CHINA-HOLY SEE RELATIONS

The Chinese government does not maintain diplomatic relations with the Holy See, and relations between the two sides have been strained since 2011 due to papal rejection of unilateral bishop appointments made by the CPA. Despite the lack of formal ties, Pope Francis acknowledged in an interview that "relations exist" between China and the Holy See, and that he exchanged letters with President Xi Jinping. In August 2014, China permitted Pope Francis to fly over China for his visit to South Korea, marking the first time a pope has been allowed to do so since 1951. During flights to and from South Korea, Pope Francis sent two goodwill messages to President Xi Jinping upon entering China's airspace. The Pope also openly expressed his desire to visit China soon, but

he insisted on one condition, that the Catholic Church be allowed to operate freely.³⁹ In response to Pope Francis' comments, Hua Chunying, a spokesperson of the Ministry of Foreign Affairs, indicated that China is willing to have a "constructive dialogue" with the Holy See and improve bilateral ties.⁴⁰ CPA Vice President Liu Yuanlong, however, warned that "China will always safeguard its sovereignty and territorial integrity and it never allows foreign forces to interfere with religion. The Vatican should respect China in terms of the personnel of a diocese." ⁴¹ In addition, Chinese authorities reportedly blocked Chinese Catholics from traveling to South Korea, ⁴² and threatened those who were already in South Korea not to participate in events during the papal visit. ⁴³

Falun Gong

This past year, the Chinese government and Communist Party continued to carry out a campaign—initiated in 1999—of extensive, systematic, and in some cases violent efforts to pressure Falun Gong practitioners to renounce their belief in and practice of Falun Gong. The government and Party refer to this process as "transformation through reeducation," or simply "transformation." Starting in 2013, the government and Party launched a three-year "decisive-battle" campaign aimed at reducing Falun Gong activities and "transforming" Falun Gong practitioners. The campaign has been carried out at all levels of government, and authorities have set specific "transformation" quotas to meet local goals. Words such as "battle," "attack," and "resist" appeared on official government Web sites, indicating the aggressive nature of the campaign and the government and Party's continued emphasis on the suppression of Falun Gong. Authorities labeled Falun Gong practitioners as "stubborn" and "obsessive," needing to be "educated, saved, and transformed" for the creation of a "harmonious and stable social environment. As Furthermore, the China Anti-Cult Association, an organization affiliated with the government and Party, specifically named Falun Gong as the first of "20 cults" that "endanger social stability and public safety.

The Commission continued to observe reports of targeted abuse of Falun Gong practitioners by Chinese government authorities and the 610 Office—an extralegal, Party-run security apparatus created in June 1999 to implement the ban against Falun Gong. ⁵² According to Minghui (aka Clear Wisdom), a U.S.-based news organization affiliated with Falun Gong, in numerous cases authorities abducted Falun Gong practitioners from their homes ⁵³ and detained them at various facilities, including public security bureau detention centers, ⁵⁴ reeducation through labor centers, ⁵⁵ prisons, ⁵⁶ and "transformation through reeducation centers" (also known as "legal education centers" or "brainwashing centers"). ⁵⁷ Authorities took measures to "transform" detainees, subjecting them to sleep deprivation, ⁵⁸ food deprivation, ⁵⁹ forced feeding, ⁶⁰ beatings, ⁶¹ electric shock, ⁶² mental abuse, ⁶³ sexual abuse, ⁶⁴ and other cruel treatment. ⁶⁵ For example, the Commission observed a May 2014 report about a Falun Gong practitioner Yang Chunling, who passed away in April 2014 due to injuries she allegedly sustained during detention. ⁶⁶ Prison authorities reportedly subjected her to sleep deprivation, suffocation with a plastic bag pulled over her head, repeated

beatings, and other forms of abuse that resulted in physical injuries.⁶⁷ Furthermore, international observers asserted that possible organ harvesting from Falun Gong practitioners continued in the past reporting year.⁶⁸ According to a July 2014 Minghui report, since July 20, 1999, Chinese authorities' persecution of Falun Gong

practitioners has resulted in at least 3,769 deaths.⁶⁹

Authorities also harassed and detained persons who attempted to assist Falun Gong practitioners, including lawyers who sought to provide legal assistance to their clients. In March 2014, lawyers Tang Jitian, Jiang Tianyong, Wang Cheng, and Zhang Junjie visited the Jiansanjiang "legal education center" in Heilongjiang province, attempting to secure the release of detained Falun Gong practitioners. Local authorities reportedly abducted the four lawyers from their hotel, detained them at a local public security bureau, and accused them of "using cult activities to endanger society." Authorities then subjected the lawyers to beatings during detention, resulting in physical injuries. Local authorities reportedly forced the lawyers to sign a statement confessing that they "disturbed public order," and threatened Tang Jitian that he would be "buried alive." Authorities also allegedly detained and tortured other lawyers and Chinese citizens who came to Jiansanjiang to support the detained lawyers.

Islam

This past year, the Chinese government and Communist Party maintained tight controls over the affairs of Muslim communities in China. The state-controlled Islamic Association of China (IAC) continued to regulate the confirmation of religious leaders, the content of sermons, and overseas pilgrimages to accord with government and Party objectives.⁷⁷ In January 2014, Zhu Weiqun, Director of the Ethnic and Religious Affairs Committee of the Chinese People's Political Consultative Conference, and Zhang Yijiong, Deputy Head of the Communist Party's United Front Work Department (UEWD) pricited the LAC on the constant of the Party of the Communist Party's United Front Work Department (UEWD) pricited the LAC on the constant of the Party of the Communist Party ment (UFWD), visited the IAC on two separate occasions.⁷⁸ During their visits, Zhu and Zhang stressed their expectation that the IAC will "implement the spirit of the 18th Party Congress and its Third Plenum, to further assist the government in implementing the Party's policy of religious freedom, maintain social stability, and guide Islam to adapt to socialist society." ⁷⁹ IAC Director Chen Guangyuan also said in November 2013 that the IAC will "actively serve as a bridge to unite and mobilize Muslim masses of every ethnicity . . . actively promote the basic Islamic spirit of peace, moderateness, and tolerance . . . to create a united, stable and harmonious social environment . . . rally closely around the Party Central Committee with Xi Jinping as the general secretary . . . work hard in order to achieve the Chinese dream—the great rejuvenation of the Chinese nation." 80

Chinese authorities continued to regulate the confirmation of religious leaders and overseas pilgrimages. Under the 2006 Measures for Accrediting Islamic Clergy, the first requirement listed for government recognition of imams is that they must "love the motherland, support the socialist system and the leadership of the Communist Party of China, comply with national laws, [and] safeguard national unity, ethnic unity, and social stability." ⁸¹ Chinese au-

thorities continued to guide the training of imams at 10 state-run Islamic colleges.⁸² Provincial and local UFWD agencies, religious bureaus, and Islamic associations regularly conduct training classes for clerics and mosque managers.83 The 2005 Regulations on Religious Affairs (RRA) stipulated that overseas pilgrimages must be organized by a national Islamic organization.84 In April 2014, Zhang Lebin, Deputy Director of the State Administration for Religious Affairs (SARA) said at the "2014 Hajj Pilgrimage Work Meeting" in Qinghai province, that in accordance with "the directives of the central government leaders, a comprehensive mechanism must be established for the work of Hajj pilgrimage . . . [that is] standardized and normalized."85 The IAC reported that in November 2013, 11,800 people completed the 2013 Hajj pilgrimage organized by the IAC.⁸⁶ In February 2014, the government sent an official delegation from SARA and the IAC to Saudi Arabia to discuss matters related to the Hajj pilgrimage with their Saudi counterparts. 87 Authorities continued to control the content of sermons and in-

terpretation of Islamic scripture. In a speech given at the China Islamic Affairs Steering Committee meeting in December 2013, SARA Deputy Director Zhang Lebin stressed the importance of "correct interpretation, correct knowledge, [and] correct faith" for achieving government objectives.88 Authorities also carried out control of scripture interpretation at the provincial and local levels. For example, in December 2013, SARA, IAC, the Guizhou provincial religious bureau, and the Guizhou Islamic Association jointly organized a scripture interpretation training class for more than 80

people, including 56 imams and 12 mosque managers.89

This past year, authorities in locations throughout the Xinjiang Uyghur Autonomous Region (XUAR) banned Uyghur Muslim students,90 civil servants,91 and hospital employees 92 from observing Ramadan. In contrast, Chinese authorities reportedly afforded Hui Muslims⁹³ greater freedom of religion, allowing them to observe Ramadan 94 and to make overseas pilgrimages in growing numbers. 95 [For information on state controls over Islam in the XUAR,

see Section IV—Xinjiang.]

Protestantism

During the Commission's 2014 reporting year, the Chinese government and Communist Party continued to restrict the freedom of religion for Protestants in China. The Three-Self Patriotic Movement of the Protestant Churches in China (TSPM) and the China Christian Council (CCC)—commonly known together as the "Two Associations"—are state-controlled organizations that manage registered Protestants.96 The Party continued to emphasize the role of the Two Associations in carrying out Party and state objectives. During his visit to the Two Associations on December 23, 2013, Zhang Yijiong, Deputy Head of the United Front Work Department, stressed that the Two Associations must "continue to guide believers on the path of loving the nation and loving religion, effectively assisting in the implementation of Party and state policies . . . to contribute to the building of a socialist nation with Chinese characteristics." 97 Protestants who choose not to affiliate with the TSPM worship with unregistered "house churches," which are often

subject to interference, harassment, and abuse during peaceful religious activities.

GOVERNMENT AND PARTY CONTROL OF PROTESTANT DOCTRINE AND PRACTICE

The government and Party continued to control and influence the interpretation of Protestant doctrine and theology in an effort to conform the Christian faith to Party goals and ideology. The government and Party refer to this process as "theological reconstruction," initiated in 1998 by former TSPM Chairman and CCC Director Ding Guangxun. So On August 5, 2014, speaking at an event in Shanghai municipality celebrating the 60th anniversary of the TSPM National Committee, Wang Zuo'an, Director of the State Administration for Religious Affairs (SARA), emphasized that "[t]he construction of [Christian] theology with Chinese characteristics . . . should also adapt to China's national condition and integrate with Chinese culture." So

HARASSMENT, DETENTION, AND INTERFERENCE WITH PLACES OF WORSHIP

Chinese authorities continued to harass, detain, imprison, and interfere with the religious activities of members of both registered and unregistered Protestant communities who ran afoul of government or Party policy. Authorities throughout China interrupted house church gatherings and proselytizing activities, took participants into custody, and blocked access to sites of worship. 100 This past year, the Commission also observed a trend of increasing government harassment against officially sanctioned TSPM churches. In particular, the Zhejiang provincial government launched a three-year (2013–2015) "Three Rectifications and One Demolition" campaign to "rectify" and demolish "illegal structures." 101 While the campaign's stated aim was to address "illegal structures," 102 official rhetoric at meetings and in government work plans appeared to demonstrate a negative view of the growth of Christianity in Zhejiang and an intention to target religious sites, especially Christian sites, for demolition. According to a May 2014 New York Times report, an internal Zhejiang government document named Christianity and crosses as the intended targets of its campaign against "excessive religious sites" and "overly popular religious activities." 104 The U.S.-based non-governmental organization ChinaAid reported that, as of August 7, 2014, the campaign has affected at least 231 churches in Zhejiang province. 105 Examples of official persecution of Protestant churches include:

• On April 3, 2014, authorities in Yongjia county, Wenzhou municipality, Zhejiang, reportedly notified the Sanjiang TSPM Church that its new church building was deemed an "illegal structure" with "safety hazards" and needed to be demolished. Over the next few days, nearly 5,000 Christians reportedly stood guard in and around the church. On April 7, Sanjiang Church members reached a compromise with local authorities, in which authorities agreed not to demolish the church or remove the cross atop the building, and the church agreed to remove parts of the church-owned nursing home.

On April 21, however, authorities arrived with demolition machinery, and deployed paramilitary and riot police to block access to the church.¹⁰⁹ From April 22 to April 26, thousands of Christians stood guard at the church.¹¹⁰ Authorities began expelling Christians from the church on April 26,111 and demolished it on April 28.112

• On November 16, 2013, public security officials in Nanle county, Henan province detained Nanle county TSPM Christian Church pastor Zhang Shaojie and over 20 church members, after they petitioned in Beijing municipality over a land dispute with the local government. Authorities charged Zhang with "fraud" and "gathering a crowd to disturb social order." 114 Authorities repeatedly denied lawyers' requests to meet with Zhang, and "unidentified people" reportedly assaulted the lawyers and foreign journalists at the county prosecutor's office. 115 In November and December 2013, Nanle authorities harassed and threatened church members, blocked access to the church, and forbade Christians from attending regular worship services. 116 After two months in detention, authorities permitted Zhang to meet with his lawyer Liu Weiguo for the first time on January 15, 2014. The Nanle County People's Court also repeatedly changed Zhang's trial dates, and at one point had the trial date "indefinitely postponed." 118 The court tried Zhang in April 2014, 119 and sentenced him to 12 years in prison on July 4.120

 Authorities continued to interfere with worship gatherings of the Beijing Shouwang Church which has persisted in meeting outdoors in public spaces in Beijing municipality for more than three years. 121 Beijing authorities continued to hold Shouwang pastor Jin Tianming under "soft detention" (ruanjin) and prohibit some members of the church from leaving their homes for worship. 122 Starting in May 2014, authorities regularly detained members of the Shouwang Church during worship services, including holding some members in administrative detention for "disrupting public order." ¹²³ According to ChinaAid, these administrative detentions were the first of their kind during the church's three-year history of worshipping outdoors, which signal an escalation of persecution against the Shouwang Church. 124

BANNED PROTESTANT GROUPS AND DESIGNATION OF GROUPS AS "CULTS"

The Chinese government and Party continued to designate and criminalize some Protestant groups as "cult organizations" (xiejiao zuzhi). On June 3, 2014, several Chinese news media organizations republished a list of "14 cults"-previously identified by the General Office of the Chinese Communist Party, General Office of the State Council, and the Ministry of Public Security—after Chinese state media reported that six members of the "Church of Almighty God" (quannengshen)—also known as "Eastern Lightning"—killed a woman at a McDonald's in Zhaoyuan city, Shandong province on May 28. 125 Also on June 3, the China Anti-Cult Association (CACA), an organization affiliated with the Chinese government and Party, 126 published a list of "20 cults" that "endanger social

stability and public safety." The list included Protestant groups such as the South China Church, the Full Scope Church (quan fanwei jiaohui), and the Local Church, which CACA placed under the name of "the Shouters" in its list. 127 Local Church groups consequently protested against the CACA designation of equating the Local Church to "the Shouters," emphasizing that the Local Church is not a cult but a group belonging to the orthodox Christian faith. 128 Authorities also appeared to target mainstream underground Protestant groups in the anti-cult effort. In June 2014, a commentator at the state-controlled Global Times wrote that, "underground churches and cults are spreading extremely fast... the situation is very serious... [local authorities] should try their best to suppress the underground churches and cults." 129 From June 2014 to August 2014, ChinaAid reported that authorities in Guangdong, Guizhou, Hunan, Shandong, and Sichuan provinces harassed and in some cases detained members of several house churches over alleged "cult" activities. 130

Taoism

The Chinese government and Communist Party continued to exercise control over Taoist doctrine, clergy appointments, sites of worship, and religious activities during the Commission's 2014 reporting year. The Chinese Taoist Association (CTA) continued to work with the Chinese government to ensure that Taoist religious groups "uphold the leadership of the Communist Party and the socialist system," "play an active role in the building of a harmonious society and in the promotion of economic and social development," and "contribute to the protection of religious harmony, ethnic unity, social harmony, unity of the motherland, and world peace." ¹³¹ In a speech delivered at a CTA conference held in March 2014, SARA official Tang Aihua called for "intensified implementation" of the 2012 joint opinion issued by 10 central government and Party agencies, which regulates the management of Buddhist monasteries and Taoist temples. 132 In preparation for the Third International Taoist Forum to be held in Jiangxi province in October-November 2014, 133 SARA Deputy Director Jiang Jianyong said that SARA will "seriously implement the spirit of President Xi Jinping's important talks on the promotion of traditional Chinese culture," and "push forward the healthy development of Chinese Taoism," in order to "contribute to the realization of the Chinese dream—the great rejuvenation of the Chinese nation." ¹³⁴

Other Religious Communities

The Chinese government continued to maintain the framework of recognizing only five official religions for limited government protection, and did not recognize additional groups during this reporting year. Legal regulations allowed foreign religious communities, including communities not recognized as domestic religions by the government, to hold religious services for expatriates, but forbade Chinese citizens from participating. Despite lacking formal central government recognition, some religious communities have been able to operate inside China. For example, there are reportedly approximately 15,000 Orthodox Christians in China, and the Chi-

nese government has allowed four churches to be used for Orthodox religious services. 137 The Russian Orthodox Church has expressed its desire for the Chinese government to grant recognition to the Chinese Orthodox Church, but it is not clear whether the government will do so in the near future. 138 The Chinese government continued to refuse to grant official recognition to Judaism, Seventh-Day Adventism, Mormonism, the Baha'i faith, and folk religions, among others. 139

Notes to Section II—Freedom of Religion

¹PRC Constitution, issued 4 December 82, amended 12 April 88, 29 March 83, 15 March 99,

¹ 14 March 04, art. 36.

² Universal Declaration of Human Rights, adopted and proclaimed by UN General Assembly resolution 217A (III) on 10 December 48, art. 18; International Covenant on Civil and Political Rights, adopted by UN General Assembly resolution 2200A (XXI) on 16 December 66, entry into force 23 March 76, art. 18.

³State Administration for Religious Affairs, Regulations on Religious Affairs [Zongjiao shiwu

tiaoli], issued 30 November 04, effective 1 March 05, arts. 6, 12.

4 Buddhist Association of China, "NPC Delegate Shi Yongxin: Issue of Most Concern Is Society's Smooth and Sustainable Development" [Quanguo daibiao shi yongxin: zui guanzhu shehui pingwen chixu fazhan wentil, 12 March 14.

5 "Wang Zuo'an: Religious Work Is in Essence Mass Work" [Wang zuo'an: zongjiao gongzuo

benzhi shang shi qunzhong gongzuo], People's Daily, 26 November 13

6 Ibid.

7 State Administration for Religious Affairs, "State Administration for Religious Affairs 2014

Work Plan Key Points' [Guojia zongjiao shiwuju 2014 nian gongzuo yaodian], 2 January 14.

State Administration for Religious Affairs, Implementation Measures on Administrative Licensing [Guojia zongjiao shiwuju xingzheng xuke shishi banfa], issued 31 December 13, effective 8 January 14; State Administration for Religious Affairs, Implementation Measures on Administrative Punishment [Guojia zongjiao shiwuju xingzheng chufa shishi banfa], issued 31 December 13, effective 8 January 14; State Administration for Religious Affairs, Administrative Enforcement Misconduct Accounts bility Surface (Chuija gongjiao shishi shigh shifa), issued 31 December 13, effective 8 January 14; State Administration for Religious Affairs, Administrative Enforcement Misconduct Accounts bility Surface (Chuija gongjiao shijani shigh shigh shigh shifa shigh shifa shigh shifa shigh shifa shigh shifa shigh shifa shifa shigh shifa shifa

nent Misconduct Accountability System [Guojia zongjiao shiwuju xingzheng zhifa guocuo zeren zhujju zhidu], issued 31 December 13, effective 8 January 14.

9 The Regulations on Religious Affairs (RRA) provide that religious matters requiring administrative licenses include: the establishment of religious academic in the statement of the statemen tablishment and registration of sites for religious activities (arts. 13-16); large-scale religious activities held in multiple provinces, autonomous regions and municipalities (art. 22); the building of large outdoor religious statues (art. 24); and the succession of "living Buddhas" in Tibetan Buddhism (art. 27). The RRA, however, does not provide specific procedures for obtaining the required administrative licenses. See State Administration for Religious Affairs (SARA), Regulations on Religious Affairs [Zongjiao shiwu tiaoli], issued 30 November 04, effective 1 March 05, arts. 8–9, 13–16, 22, 24, 27. The new SARA measure on administrative licensing provides details specifying SARA's Operations Division shall be in charge of handling applications for adminis-

arts. 8–9, 13–16, 22, 24, 27. The new SARA measure on administrative licensing provides details specifying SARA's Operations Division shall be in charge of handling applications for administrative licenses (art. 5); the circumstances under which an application can be rejected or when supplemental materials are required for further processing (art. 6); SARA's Politics and Law Division shall be in charge of examining the application and the SARA leadership shall approve the application (art. 8); and approval or rejection of an application shall be communicated to the applicant via written notification, and in the case of rejection, the applicant shall be notified of the right to administrative reconsideration (art. 9). State Administration for Religious Affairs, Implementation Measures on Administrative Licensing [Guojia zongjiao shiwuju xingzheng xuke shishi banfa], issued 31 December 13, effective 8 January 14, arts. 5–6, 8–9.

10 The Regulations on Religious Affairs (RRA) provide conditions under which religious groups and government employees can be punished. The RRA, however, does not provide procedures for imposing administrative punishments. State Administration for Religious Affairs, Regulations on Religious Affairs (RRA) [Zongjiao shiwu tiaoli], issued 30 November 04, effective 1 March 05, arts. 38–46. The new SARA measure on administrative punishments provides details specifying that SARA's Operations Division shall be in charge of implementing administrative punishments based on different circumstances (art. 7); SARA's Politics and Law Division should review appeals (art. 8); the party involved is entitled to a hearing in the event a suggestion for administrative punishment has been made (art. 9); a written decision containing relevant details shall be given to the party involved (arts. 10–11); SARA personnel who violate relevant laws and regulations during the process of implementing administrative punishment shall be disciplined or punished by the SARA Disciplinary Committee and Human Resources Divis

issued 31 December 13, effective 8 January 14.

12 Buddhist Association of China, "Bureau Deputy Director Jiang Jianyong Speaks at Opening Ceremony" [Jiang jianyong fu juzhang zai kaimushi shang jianghua], 27 October 13.

¹³ State Administration for Religious Affairs, "State Administration for Religious Affairs 2014 Work Plan Key Points" [Guojia zongjiao shiwuju 2014 nian gongzuo yaodian], 2 January 14; State Administration for Religious Affairs, United Front Work Department, National Development and Reform Commission, Ministry of Public Security, Ministry of Housing and Urban-Rural Development, Ministry of Culture, State Administration for Industry and Commerce, China National Tourism Administration, China Security Regulatory Commission, State Administration of Culture, State Administration of Culture istration of Cultural Heritage, Opinion Regarding Issues Related to the Management of Bud-dhist Monasteries and Taoist Temples [Guanyu chuli sheji fojiao simiao, daojiao gongguan guanli youguan wenti de yijian], issued 8 October 12.

15 ChinaAid, "Fujian: Chengguan Forcibly Demolished Newly-Built Temple in the Village, Clashed With Villagers" [Fujian: chengguan qiangchai cunzhong xinjian simiao yu cunmin bao

chongtu], 27 February 14.

¹⁶ Zhuhai Buddhist Organization 'Huazang Famen' Raided by Police, Founder and Followers Detained" [Zhuhai fojiao zuzhi "huazang famen" zao jingfang chaocha chuangban ren ji duoming

Detained [Zhunai Iojiao zuzhi "nuazang ramen" zao Jingrang chaocha chuangban ren ji duoming dizi beibul, Radio Free Asia, 6 August 14.

17 Zhang Ningdan, "Zhuhai Police Investigate and Deal With Illegal Organization 'Huazang Famen,' 15 People Criminally Detained" [Zhuhai jingfang chachu "huazang famen" feifa zuzhi 15 ren bei xingjul, Legal Daily, reprinted in Xinhua, 6 August 14; "Zhuhai Buddhist Organization 'Huazang Famen' Raided by Police, Founder and Followers Arrested" [Zhuhai fojiao zuzhi "huazang famen" zao jingfang chaocha chuangban ren ji duoming dizi beibul, Radio Free Asia, 6 August 14. For more information on Wu Zeheng's case, see the Commission's Political Prisoner

Database record 2011-00482.

18 Letter from Jared Genser, Perseus Strategies, to Juan E. Mendez, Special Rapporteur on Torture and Other Cruel, Inhuman, and Degrading Treatment, UN Office of the High Commis-

sioner for Human Rights, 19 August 14.

19 "Thousands Bid Farewell to 'Underground' Catholic Bishop Joseph Fan," Agence France-

Presse, reprinted in Gulf News, 22 March 14.

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