#### Key Findings

## Tibet

• The Commission did not observe any interest or progress on the part of Chinese Communist Party and government officials in resuming formal negotiations with the Dalai Lama's representatives. The last round of negotiations, the ninth, was held in January 2010.

• The Party and government continued to restrict, and seek to control, the religious practices of Tibetans. Officials in Tibetan areas of China continued to enforce restrictions on religious observance or expressions of faith, including by prohibiting individuals from participating in religious events or celebrating holidays.

• The Party and government continued to assert control over the processes of selection and recognition of Tibetan Buddhist reincarnated teachers, including the Dalai Lama. The Dalai Lama and Tibetan Buddhist leaders outside China maintained that the decision to reincarnate, or not, belongs only to the individual in question and members of the Tibetan Buddhist religious community.

• For the first year since 2010, the Commission did not observe any reports of Tibetan self-immolations. A previously unreported self-immolation brought the number of Tibetan self-immolations since 2009 reportedly focusing on political or religious issues to 151. Shurmo self-immolated in a September 2015 protest and died the same day in the hospital.

• In August 2020, top Communist Party leadership convened the Seventh Tibet Work Forum in Beijing municipality. Communist Party leaders attended the two-day symposium, where in an address Party General Secretary and President Xi Jinping said that the Party's policies on Tibet were "completely correct" and called for the continued "sinicization" of Tibetan Buddhism and increased efforts to shape public opinion to support Party policy on "ethnic unity."

• In contravention of international human rights standards, security officials continued to punish residents of Tibetan areas of China for the exercise of their protected rights, including expression of religious belief, protest against or criticism of government or Party policies, and free speech. Notable cases this past year included those of songwriter **Khadro Tseten**, sentenced to seven years in prison for writing a song praising the Dalai Lama; **Rinchen Tsultrim**, a Bon monk imprisoned for his online writing about Tibetan culture and politics; and **Tenzin Nyima** (or Tame), a 19-year-old Tibetan Buddhist monk who died in January 2021 after severe mistreatment in official custody.

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# Recommendations

Members of the U.S. Congress and Administration officials are encouraged to:

• The Administration should appoint a high-level official, at or above the rank of Under Secretary of State, to the position of Special Coordinator for Tibetan Issues.

• Work with government officials, parliamentarians, and nongovernmental organizations in like-minded countries to pressure the Chinese government and Communist Party to respect, as a matter of the right to religious freedom and as recognized under Chinese and international law, that it is the right of Tibetan Buddhists to identify and educate all religious teachers, including the Dalai Lama, in a manner consistent with Tibetan Buddhist practices and traditions. Urge the Chinese government to cease treating the Dalai Lama as a security threat, and encourage the resumption of genuine dialogue, without preconditions, between the Chinese government and the Dalai Lama or his representatives.

 $^{\circ}$  In interactions with Chinese officials, call for the release of Tibetan political prisoners currently detained or imprisoned for the peaceful exercise of their human rights. The records of detained Tibetans in the Commission's Political Prisoner Database provide a useful resource for such advocacy. Urge the Chinese government and its law enforcement and security forces to end the use of arbitrary detention, disappearance, beatings, torture, and intimidation to suppress and punish Tibetans for the peaceful exercise of their rights.

• Urge the Chinese government to invite representatives of international organizations to meet with **Gedun Choekyi Nyima**, whom the Dalai Lama recognized as the 11th Panchen Lama, and his parents, all three of whom disappeared shortly after his recognition as Panchen Lama in 1995.

# Status of Negotiations Between the Chinese Government and the Dalai Lama or His Representatives

During the Commission's 2021 reporting year, the Commission did not observe any interest on the part of Chinese Communist Party and government officials in resuming formal negotiations with the Dalai Lama's representatives, the last round of which, the ninth, was held in January 2010. Chinese government and Communist Party officials denounced the Dalai Lama and his representatives in public statements.<sup>1</sup>

### Tibetan Self-Immolation

The Commission did not observe reports of Tibetan self-immolations occurring during the 2021 reporting year, the first year since 2010 in which no self-immolations were reported. In January 2021, the Tibetan government-in-exile shared news of a previously unreported self-immolation from 2015, attributing the delay in reporting to "repressive policies and internet censorship . . . in Tibet."<sup>2</sup> On September 17, 2015, **Shurmo** self-immolated in a protest in Xiaqu (Shagchu or Shagchukha) town, Biru (Driru) county, Naqu (Nagchu) prefecture, Tibet Autonomous Region.<sup>3</sup> Police reportedly seized him at the scene and took him to a local hospital, where he died the same day.<sup>4</sup> Police reportedly detained three of Shurmo's relatives, but further information about them or their detentions was not available.<sup>5</sup> Shurmo's death brings the number of self-immolations since 2009 in Tibetan areas of China reported to focus on political or religious issues to 151.<sup>6</sup> Of these self-immolations, 133 were reportedly fatal.<sup>7</sup>

### **Religious Freedom for Tibetans**

The Chinese Communist Party and government continued to restrict, and seek to control, the religious practices of Tibetans, particularly practitioners of Tibetan Buddhism. International observers and rights advocacy groups expressed concern that Chinese religious policy and its implementation continue to violate international human rights standards, including the right to freely worship and to choose one's own religion.<sup>8</sup> The management of Tibetan Buddhism formally falls under the jurisdiction of the Buddhist Association of China, one of five state-controlled religious organizations, while Chinese Communist Party and government officials exercise supervision and guidance over Tibetan Buddhist monastic and educational institutions through the United Front Work Department's National Religious Affairs Administration. [For more information on religion in China, see Section II—Freedom of Religion.]

During the 2021 reporting year, Party and government organizations, including United Front Work Department branches and monastic management committees,<sup>9</sup> continued to target Tibetan Buddhist monks and nuns with propaganda on Party and government policy on ethnic and religious issues in ideological education sessions held at monastic institutions and other sites.<sup>10</sup> These propaganda efforts incorporate into monastic curricula<sup>11</sup> the study of Chinese legal provisions, including the Measures on the Management of the Reincarnation of Living Buddhas,<sup>12</sup> the PRC National Security Law,<sup>13</sup> and the PRC Anti-Secession Law;<sup>14</sup> and Party ethnic and religious policy initiatives, including the "sinicization" of religion <sup>15</sup> and the Seventh Tibet Work Forum.<sup>16</sup> The International Campaign for Tibet noted that such propaganda efforts "require the monastic community to hold the Communist doctrine and leaders as [a] higher authority than [Buddhist] canons even on spiritual matters," posing a "threat to the survival of . . . Tibetan Buddhism and Tibetan culture."<sup>17</sup>

#### RESTRICTIONS ON RELIGIOUS PRACTICE

During the 2021 reporting year, authorities in Tibetan areas restricted access to Tibetan Buddhist religious institutions, including monasteries and temples, and issued prohibitions on forms of religious worship, particularly during major religious events or around the times of politically sensitive anniversaries.

• In July 2020, authorities ordered monasteries in Gansu, Qinghai, and Sichuan provinces to be closed to visitors to prevent gatherings celebrating the Dalai Lama's July 6 birth-day.<sup>18</sup>

• Officials in Lhasa municipality, Tibet Autonomous Region (TAR), limited Tibetan Buddhist pilgrims' and worshippers' access to the Jokhang temple, a major Tibetan Buddhist temple, and surrounding areas of the city, while allowing tourist groups to visit.<sup>19</sup>

• Local officials in Lhasa municipality issued a notice in July 2020 reducing the amount of burnt smoke offerings allowed to be made at Lhasa religious sites.<sup>20</sup> Officials reportedly cited increasing levels of air pollution in the city as the reason for the restrictions.<sup>21</sup> Local residents reportedly feared that the restrictions could be extended across all of the TAR.<sup>22</sup>

• In March 2021, police in Zaduo (Dzatoe) county, Yushu (Yulshul) Tibetan Autonomous Prefecture, Qinghai, interrogated four Tibetan men after they climbed a mountain to burn incense and perform prayers.<sup>23</sup> Authorities released three of them, but continued to hold **Thubten Phuntsog** on unknown charges.<sup>24</sup>

• Around the time of the Tibetan New Year (*Losar*) in February 2021, authorities in some Tibetan areas, including Qinghai and Sichuan provinces and the Tibet Autonomous Region, closed or limited access to major cultural and religious sites to pilgrims and visitors.<sup>25</sup>

• Shortly after the Tibetan New Year, officials responsible for monasteries in Gansu, Qinghai, and Sichuan provinces prohibited worshippers from gathering at the monasteries to observe a major religious festival, Monlam Chenmo.<sup>26</sup> Authorities reportedly cited public health concerns over the ongoing COVID-19 pandemic as cause for the orders.<sup>27</sup>

## DEATH OF DZA BONPO MONK TENZIN NYIMA

Following a series of public protests in late 2019 near Wenbo (Bonpo) town, Shiqu (Sershul) county, Ganzi (Kardze) Tibetan Autonomous Prefecture, Sichuan province, local authorities detained local residents and dozens of monks at Wenbo's Dza Bonpo Monastery.<sup>28</sup> In August 2020, authorities detained Dza Bonpo monk **Tenzin Nyima** (or Tame) again after he reportedly shared news of the detentions online.<sup>29</sup> In October, authorities released him to his family in critical condition after severe mistreatment in custody.<sup>30</sup> Tenzin Nyima died on January 19, 2021, at the age of 19.<sup>31</sup>

After international reports on his death emerged, local authorities reportedly cracked down on Wenbo residents. International rights organizations published reports on the crackdown, in which a local Party secretary led an inspection visit to Wenbo<sup>32</sup> and a counterterrorist detachment of the People's Armed Police (PAP) raided residents' homes.<sup>33</sup> PAP officers detained an unknown number of local residents in connection with sharing news of Tenzin Nyima's death on the social media platform WeChat.<sup>34</sup> Officials confiscated images of the Dalai Lama, replaced them with images of Chinese Communist Party leaders, and in a March 17 town meeting, ordered residents to sign an agreement not to keep pictures of the Dalai Lama.<sup>35</sup> Officials also forced local residents to download software to their phones that would allow authorities access to their data.<sup>36</sup>

## The Dalai Lama and Reincarnation

The Chinese Communist Party and government seek to exercise control over the selection and recognition of reincarnated Tibetan Buddhist religious figures, particularly major reincarnated lineages such as the Dalai Lama. The 14th Dalai Lama, Tenzin Gyatso, who in July 2021 reached the age of 86, has lived in India since fleeing into exile in 1959.<sup>37</sup> Chinese officials have denounced the Dalai Lama and his followers as "separatists" seeking to "split the motherland." <sup>38</sup>

Chinese officials claim legal authority to recognize and select reincarnated Tibetan Buddhist teachers, including the Dalai Lama, under the provisions of the 2007 Measures on the Management of the Reincarnation of Living Buddhas in Tibetan Buddhism.<sup>39</sup> The Dalai Lama issued a statement in September 2011 describing the religious foundations of reincarnation and the historical context of Tibetan Buddhist reincarnation, and outlining his own plans for reincarnating, stressing that reincarnation is a matter only for the individual in question, in consultation with the religious community of Tibetan Buddhists, not the Chinese Communist Party or government.<sup>40</sup> In the statement, the Dalai Lama explicitly rejected the Chinese government's claim that it has authority over the recognition and validation of reincarnated teachers.<sup>41</sup>

At an August 2020 meeting of the Tibet Autonomous Region (TAR) Communist Party Committee's National Security Committee, TAR Party Secretary Wu Yingjie named the 14th Dalai Lama as a threat to political security in Tibet.<sup>42</sup> Wu called on Party cadres to focus on fighting separatism as part of efforts to ensure political security.<sup>43</sup> Wu also called for greater emphasis on using education to instill loyalty to the Party among Tibetans and "exposing and criticizing" the Dalai Lama and the "Dalai clique" as "reactionaries" in order to urge Tibetans to distance themselves from the Dalai Lama.<sup>44</sup>

In January 2021, Zhu Weiqun, director of the Chinese People's Political Consultative Conference's Ethnic and Religious Affairs Committee and former deputy director of the United Front Work Department, said that the Dalai Lama alone did not have the authority to determine the circumstances of his reincarnation or who a subsequent Dalai Lama would be.<sup>45</sup> In his remarks, Zhu responded to the December 2020 passage of the Tibetan Policy and Support Act (Public Law No. 116–260), denouncing what he described as U.S. interference in China's internal affairs and collusion between the United States and the "Dalai clique."<sup>46</sup> Chinese officials continued <sup>47</sup> to require that applicants for some civil service or government-affiliated positions denounce the Dalai Lama to be eligible for hiring.<sup>48</sup>

Chinese authorities continued to penalize Tibetans for expressions of reverence for the Dalai Lama through criminal and other punishments:

 In July 2020, Chinese officials sentenced two Tibetan songwriters to prison in connection with their writing and sharing online of songs praising the Dalai Lama. Authorities in Zeku (Tsekhog) county, Huangnan (Malho) Tibetan Autonomous Prefecture (TAP), Qinghai province, initially detained lyricist **Khadro Tseten**, singer **Tsego**, and an unidentified woman in April 2019 after they posted the songs to the social media platform WeChat.<sup>49</sup> The court sentenced Khadro Tseten to seven years in prison and Tsego to three years on charges of "subversion of state power" and "leaking state secrets." <sup>50</sup>
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• Also in July 2020, public security officials in Maqin (Machen) county, Guoluo (Golog) TAP, Qinghai, detained **Lhundrub Dorje** for sharing recordings of the Dalai Lama's teachings and content related to the Tibetan government-in-exile on social media platforms WeChat and Weibo.<sup>51</sup> Authorities reportedly accused him of sharing content related to "Tibetan independence" around the time of the March 10 anniversary of the 1959 Tibetan uprising.<sup>52</sup> In December 2020, the Guoluo TAP Intermediate People's Court sentenced him to one year in prison for "inciting separatism." <sup>53</sup>

• In October 2020, Qinghai authorities sentenced **Tashi Gyal** to imprisonment in connection with his past use of WeChat to share audiovisual content, including teachings given by the Dalai Lama, the Tibetan flag, and the Tibetan government-in-exile. Maqin county officials first detained Tashi Gyal in May 2020 over photographs and videos he shared in WeChat groups in 2014 and 2015.<sup>54</sup> The Guoluo TAP Intermediate People's Court sentenced him to one year in prison on the charge of "inciting separatism."<sup>55</sup>

### The 11th Panchen Lama

In a June 2020 letter published in August 2020, five United Nations human rights experts wrote to the Chinese government to demand more information on the whereabouts and condition of **Gedun Choekyi Nyima**, recognized by the Dalai Lama in 1995 as the 11th Panchen Lama, and to "express grave concern" over his continued disappearance.<sup>56</sup> Three days after the Dalai Lama announced the 1995 recognition, Chinese authorities detained Gedun Choekyi Nyima and his parents, and have held them incommunicado at an unknown location or locations since.<sup>57</sup> In response to the UN experts' letter, the Chinese delegation to the UN wrote that the Dalai Lama's recognition of Gedun Choekyi Nyima as Panchen Lama "was illegal and without effect" and claimed that he and his parents wished to avoid "interference in their current, normal lives." <sup>58</sup>

### GYALTSEN NORBU

During the 2021 reporting year, the Chinese Communist Party and government continued to promote the public profile of Gyaltsen Norbu, whom Chinese authorities claim as the 11th Panchen Lama. Gyaltsen Norbu, who has served as a vice president of the Buddhist Association of China since 2010 and member of the Chinese People's Political Consultative Conference Standing Committee since 2013,<sup>59</sup> undertook a tour of the Tibet Autonomous Region in summer 2020,<sup>60</sup> and in September 2020 chaired a meeting of the TAR branch of the Buddhist Association of China.<sup>61</sup> In public remarks, Gyaltsen Norbu spoke in support of Party policy on religion in Tibet, calling for further "sinicization" of Tibetan Buddhism<sup>62</sup> and continued education campaigns targeting monastic institutions,<sup>63</sup> and praising Party governance for improving the lives of local residents.<sup>64</sup>

#### The Seventh Tibet Work Forum

In August 2020, the Standing Committee of the Communist Party Central Committee Political Bureau (Politburo) convened the Seventh Tibet Work Forum in Beijing municipality. In remarks delivered at the forum, Chinese Communist Party General Secretary and President Xi Jinping declared that Party policies in Tibetan areas were "completely correct."<sup>65</sup> Xi called for the continuing "sinicization" of Tibetan Buddhism, and for Tibetan Buddhism to be "guided to adapt to socialist society."<sup>66</sup> In calling for Party and government policies toward Tibetan areas to focus on "ethnic unity," Xi stressed the importance of shaping public understanding of Tibet as an integral part of China—in line with Party and government doctrine that Tibet has historically been part of China as well as broadening "public participation in opposing separatism" and "strengthening all ethnic groups' identification with the great motherland (*weida zuguo*), the Chinese nation (*minzu*), the Chinese culture, the Chinese Communist Party, and socialism with Chinese characteristics."<sup>67</sup> The Sixth Tibet Work Forum took place in 2015.<sup>68</sup> Continuing the practice begun with 2010's Fifth Work Forum, the Seventh Work Forum also covered Tibetan areas outside of the Tibet Autonomous Region, in Gansu, Qinghai, Sichuan, and Yunnan provinces.<sup>69</sup>

### Reports of Mass Labor Training and Transfer Programs in the Tibet Autonomous Region

In September 2020, researcher Adrian Zenz and Reuters independently published reports on the existence of large-scale labor training and transfer programs operating in the Tibet Autonomous Region (TAR).<sup>70</sup> Both Zenz and Reuters referred to TAR government documents and official reports setting out plans targeting farmers and pastoralists for large-scale transfer to state-organized job placements in both the TAR and other locations across China.<sup>71</sup> Zenz wrote that the training programs had "numerous coercive elements,"<sup>72</sup> including military-style drills and political education and a focus on marginalized sectors of the population,<sup>73</sup> though some Tibet experts cautioned that without further evidence, reports of coerced labor could not be confirmed.<sup>74</sup> At an October press conference, TAR Party Secretary Wu Yingjie and TAR government chairman Qizhala (Che Dralha in Tibetan) referred to the labor training and transfers as part of "poverty alleviation" efforts.<sup>75</sup> [For more information on "poverty alleviation" and reports of forced labor, see Section II—Business and Human Rights and Section IV—Xinjiang.]

# Control of Expression and the Free Flow of Information

## CONTROL OF EXPRESSION

Authorities in Tibetan areas of China sought to regulate and control expression in Tibetan areas, in particular targeting speech critical of the Chinese government and Communist Party or their policies. In November 2020, three government agencies in the Tibet Autonomous Region (TAR) jointly issued a notice prohibiting the use of internet communications for "separatist activities or activities that harm national unity." <sup>76</sup> The notice does not provide for new criminal penalties or new types of prohibited activities, but reiterates TAR authorities' focus on residents' use of telecommunications networks to discuss politically unacceptable topics or engage in expression characterized by Chinese authorities as criminal.<sup>77</sup>

### RESTRICTIONS ON THE FREE FLOW OF INFORMATION

Chinese authorities continued to monitor or restrict contact between Tibetans in Tibetan areas of China and individuals or groups abroad, including by detaining those found to have contact with Tibetans in exile in India or who have shared information within Tibetan areas about Tibetans living abroad. Representative examples of Tibetans detained for sharing information follow.

• In June 2020, authorities in Lhasa municipality, TAR, detained Tibet University student **Kunsang Gyaltsen**.<sup>78</sup> Sources initially published in December 2020 reported that police detained him in connection with sharing "unauthorized" publications about Tibetan history and politics.<sup>79</sup> • Police in Chenduo (Tridu) county, Yushu (Yulshul) Tibetan Autonomous Prefecture (TAP), Qinghai province, detained **Dokyab** and **Dragpa** in October 2020 in connection with a WeChat discussion group they ran.<sup>80</sup> The two reportedly created and managed a WeChat group dedicated to Tibetan culture and traditional crafts.<sup>81</sup>

• Reports emerged in November 2020 about the case of **Rinchen Tsultrim**, a Bon monk at Nangzhig Monastery in Aba (Ngaba) county, Aba Tibetan and Qiang Autonomous Prefecture, Sichuan province.<sup>82</sup> Authorities detained him in August 2019 in connection with posts he made on online forums and his personal website about Tibetan politics, culture, and history.<sup>83</sup> Security officials had previously detained Rinchen Tsultrim and placed him under surveillance because of his contacts with Tibetans living in India and his distribution within Tibetan areas of religious writings he had received from abroad.<sup>84</sup> An unknown court later sentenced him to a prison term of 4 years or 4 years and 6 months.<sup>85</sup>

• Police in Qumalai (Chumarleb) county, Yushu TAP, detained **Kakho** and **Namyag** in January 2021.<sup>86</sup> The two ran a WeChat discussion group, and shortly before their detentions reportedly shared information in the group regarding elections for the Tibetan government-in-exile.<sup>87</sup>

• Chenduo county police detained three teenagers, **Sanggye Tso, Dradul**, and **Kansi**,<sup>88</sup> in February 2021 reportedly because they failed to register with local authorities a WeChat group they ran.<sup>89</sup> Police reportedly tortured Dradul in custody, breaking his legs and beating him, resulting in his hospitalization.<sup>90</sup>

#### ACCESS TO TIBETAN AREAS

During the Commission's 2021 reporting year, Chinese authorities continued to enforce heavy restrictions on access to Tibetan areas, particularly the Tibet Autonomous Region (TAR), with foreign journalists and diplomats facing especially stringent limits. The TAR remains the only province-level administrative division with restrictions on tourist entry, and it is also the only provincelevel administrative division to require all foreigners to apply for approval to visit.<sup>91</sup> The U.S. Department of State, in its report to Congress on reciprocal access to Tibet and Tibetan areas, found that Chinese officials "systematically impeded travel" and "regularly denied requests by international journalists, diplomats, and other officials" to visit these areas.<sup>92</sup> The Foreign Correspondents' Club of China's annual report found that central Chinese officials tightly controlled foreign journalists' ability to independently report in Tibetan areas by limiting access to only state-organized reporting trips, and requiring all journalists to apply for approval to visit the TAR.<sup>93</sup>

## Language and Cultural Rights

Although China's Constitution and laws contain provisions affirming the freedom of ethnic minorities to "use and develop"<sup>94</sup> their languages, authorities continued to threaten linguistic rights in Tibetan areas, including through active efforts to institute policies promoting or enforcing the use of Mandarin instead of Tibetan, as well as policies of neglect with regard to minority languages. Chinese ethnic policy ignores unrecognized linguistic communities, including in Tibetan areas of China,<sup>95</sup> and users of languages without official recognition lack access to official support in education and other government services.<sup>96</sup>

During the Commission's 2021 reporting year, authorities in Tibetan areas continued to expand the role of Mandarin and shrink the space for Tibetan or other languages in educational settings, in line with developments in other ethnic autonomous areas of China.<sup>97</sup> In many Tibetan areas, education is offered almost en-tirely using Mandarin as the language of instruction,<sup>98</sup> while in some areas authorities prohibit private instruction in Tibetan.99 Observers criticized the continuing erosion of Tibetan-language instruction as part of policies meant to coercively assimilate Tibetans into the Han majority.<sup>100</sup> The UN Convention on the Rights of the Child, to which China is a State Party,<sup>101</sup> recognizes and protects the rights of ethnic and linguistic minority groups to use their languages.<sup>102</sup> Observers expressed concern over a work report issued in January 2021 by the Legislative Affairs Commission of the National People's Congress Standing Committee (NPCSC)<sup>103</sup> that found the use of ethnic minority languages in teaching to be unconstitutional.<sup>104</sup> [For more information on the NPCSC report and ethnic minority language education, see Section II-Ethnic Minority Rights.]

In January 2021, Chinese authorities released Tibetan language rights advocate **Tashi Wangchug** from prison upon completing a five-year sentence on the charge of "inciting separatism."<sup>105</sup> Authorities detained him in 2016 and sentenced him in 2018 after he spoke with the New York Times about his advocacy for Tibetan-language education; prosecutors used his interview with the New York Times as evidence against him at trial.<sup>106</sup> Observers and rights organizations expressed concern that even after release from prison, Tashi Wangchug would not truly be free, because of a five-year post-imprisonment term of deprivation of political rights as part of his sentence.<sup>107</sup>

## Development Policy in Tibetan Areas

This past year, Chinese Communist Party and government officials touted the results of a national "poverty alleviation" campaign, culminating in President and Party General Secretary Xi Jinping's declaration in February 2021 that China had achieved "complete victory" over poverty,<sup>108</sup> although some experts called into question the official claims.<sup>109</sup> In October 2020, Tibet Autonomous Region (TAR) Party Secretary Wu Yingjie announced that the TAR had seen a "major victory" in the campaign, saying that as of the end of 2019, "poverty alleviation" policies had lifted 628,000 individuals out of poverty and removed 74 county-level administrative divisions from official classification as impoverished.<sup>110</sup>

While officials celebrated economic development achievements in Tibetan areas as improving residents' material quality of life, reports indicated a continuing pattern of Chinese authorities implementing development policy without taking into account local Tibetans' wishes, and in some cases punishing Tibetan opposition. Authorities continued resettlement programs for nomads and herders as part of "poverty alleviation" efforts.<sup>111</sup> In at least one case authorities placed residents who complained in short-term detention.<sup>112</sup>

• **Development as a tool to secularize Tibetan society.** Officials in Tibetan areas tied economic development policy to religious policy, suggesting that Tibetans' religious practice was at odds with improved material well-being.<sup>113</sup> In October 2020, TAR Party Secretary Wu Yingjie called for Party development policy to "treat religion rationally" and "dilute the negative influence of religion."<sup>114</sup> As an example of societal problems that "poverty alleviation" efforts were meant to address, TAR government chairman Qizhala (Che Dralha) referred to "the negative influence of religion that emphasizes the next life."<sup>115</sup>

• Forced relocation from national parks. Authorities continued work on establishing a system of national parks, with some parks located in Tibetan areas in Qinghai, Gansu, and Sichuan provinces. Although state media reported that projects like the national parks system promoted economic development for resident herders and farmers by providing new job opportunities,<sup>116</sup> authorities forcibly relocated Tibetan pastoralists in order to accommodate official development goals.<sup>117</sup>

• **Continued railway construction.** Construction began on a segment of the railway line planned to link Lhasa municipality, TAR, and Chengdu municipality, Sichuan province.<sup>118</sup> The segment under construction, between Linzhi (Nyingtri) municipality, TAR, and Ya'an municipality, Sichuan, is scheduled for completion in 2030.<sup>119</sup> It would be the second major rail link connecting the TAR to the Chinese rail network, after the Qinghai-Tibet railway, completed in 2006.<sup>120</sup>

• **Detentions.** Chinese authorities in Tibetan areas continued to punish Tibetans for expressing opposition to government policy regarding local development. In one example, in August 2020, police in Yushu (Yulshul) Tibetan Autonomous Prefecture (TAP), Qinghai province, detained two men, **Dokyab** and his nephew **Gyaltsen**, after Dokyab organized Tibetan residents to oppose local government development initiatives.<sup>121</sup> Dokyab reportedly warned herders against giving up their tenure rights to grazing land at a public meeting in Qumalai (Chumarleb) county, Yushu TAP, organized by local officials to promote the land transfers.<sup>122</sup>

#### Notes to Section V—Tibet

Notes to Section V—Tibet <sup>1</sup>See, e.g., "Changzhu Rineiwa daibiao tuan fayan ren Liu Yuyin jiu Meiguo changzhu tuan juban shezang xianshang huodong fabiao tanhua" [Permanent mission at Geneva spokesperson Liu Yuyin issues comments on U.S. permanent mission holding online activities on Tibet], Min-istry of Foreign Affairs, December 4, 2020. <sup>2</sup>Central Tibetan Administration, "2015 Tibetan Self-Immolation Protest News Surfaces More than 5 Years Later," January 12, 2021. <sup>3</sup>Central Tibetan Administration, "2015 Tibetan Self-Immolation Protest News Surfaces More than 5 Years Later," January 12, 2021. <sup>4</sup>Central Tibetan Administration, "2015 Tibetan Self-Immolation Protest News Surfaces More than 5 Years Later," January 12, 2021. <sup>5</sup>Central Tibetan Administration, "2015 Tibetan Self-Immolation Protest News Surfaces More than 5 Years Later," January 12, 2021. <sup>6</sup>Central Tibetan Administration, "2015 Tibetan Self-Immolation Protest News Surfaces More than 5 Years Later," January 12, 2021. <sup>6</sup>Central Tibetan Administration, "2015 Tibetan Self-Immolation Protest News Surfaces More than 5 Years Later," January 12, 2021. <sup>6</sup>This cumulative total does not include six deaths by self-immolation of Tibetans in 2012 and 2013. "CECC Update: Tibetan Self-Immolations," Congressional-Executive Commission on China, January 10, 2017. See also International Campaign for Tibet, "Self-Immolations," last updated January 13, 2021.

<sup>7</sup>CECC, 2018 Annual Report, October 10, 2018, 294–95; CECC, 2019 Annual Report, November 18, 2019, 295; CECC, 2020 Annual Report, December 2020, 327. <sup>8</sup>Universal Declaration of Human Rights, adopted and proclaimed by UN General Assembly resolution 217A (III) of December 10, 1948; International Covenant on Civil and Political Rights, dopted and proclaimed by UN General Assembly adopted by UN General Assembly resolution 2200A (XXI) of December 16, 1966, entry into force

March 23, 1976, art. 18. <sup>9</sup> International Campaign for Tibet, "Party Above Buddhism: China's Surveillance and Control of Tibetan Monasteries and Nunneries," March 2021. Monastic management committees are organized as joint monastic-official bodies to monitor resident monks and nuns at monastic insti-tutions.

<sup>10</sup>See, e.g., "Rikaze shi Zhashi Lunbu si guan wei hui zuzhi kaizhan minzu tuanjie ji aiguo

<sup>10</sup>See, e.g., "Rikaze shi Zhashi Lunbu si guan wei hui zuzhi kaizhan minzu tuanjie ji aiguo <sup>10</sup>See, e.g., "Rikaze shi Zhashi Lunbu si guan wei hui zuzhi kaizhan minzu tuanjie ji aiguo <sup>10</sup>See, e.g., "Rikaze shi Zhashi Lunbu si guan wei hui zuzhi kaizhan minzu tuanjie ji aiguo <sup>10</sup>See, e.g., "Rikaze shi Zhashi Lunbu si guan wei hui zuzhi Zhunpo Monastery Man-agement Committee, reprinted in Tibet Autonomous Region United Front, September 28, 2020; "Qinghai quansheng Zangchuan Fojiao nigu 'ai dang ai guo ai shehui zhuyi' zhuti jiaoyu peixum ban zai Guide kaiban" [Qinghai province-wide training and education session on "Love the Party, love the country, love socialism" held for Tibetan Buddhist nuns in Trikal, United Front Work Department, May 26, 2021; International Campaign for Tibet, "Party Above Buddhism: China's Surveillance and Control of Tibetan Monasteries and Nunneries," March 2021; Human Rights Watch, "China: New Political Requirements for Tibetan Monastics," October 30, 2018. <sup>11</sup>International Campaign for Tibet, "Party Above Buddhism: China's Surveillance and Con-trol of Tibetan Monasteries and Nunneries," March 2021, 13, 16, 17. <sup>12</sup>See, e.g., "Naqu shi Suo xian Nimalin si guanweihui kaizhan 'Zangchuan Fojiao Huofo Zhuanshi Guanli Banfa' xuanjiang huodong" [Sog county, Nagchu municipality's Nyimaling monastery holds propaganda events on "Measures on the Management of the Reincarnation of Living Buddhas"], Sog County United Front, August 5, 2020; "Linzhi shi zhengxie weiyuan xuanjiang tuan xu Bomi xian Quzong si xuanjiang Zhongyang Digi ci Xizang Gongzuo Zuotanhui jingshen Dang de Shijiu jie Wu Zhongyuanhui jingshen ji 'Zangchuan Fojiao Huofo Zhuanshi Guanli Banfa'" (Nyingchi municipal political consultative conference propaganda team visit Bomi county's Quzong monastery to teach about spirit of the Seventh Central Tibet Work Forum, spirit of the Fifth Plenum of the Nineteenth Party Congress, and "Measures on the Man-agement of the Reincarnation of Living Buddhas"], Bomi County Committee United Fro vember 13, 2020

Vember 13, 2020.
<sup>13</sup> See, e.g., "Changdu shi Luolong xian Xiapu si guanweihui zuzhi kaizhan 'Zhonghua Renmin Gongheguo Guo'an Fa' he 'Xianggang Guo'an Fa' xuanjiang huodong" [Lhorong county, Chamdo municipality's Xiapu monastery management committee organizes "PRC National Security Law" and "Hong Kong National Security Law" propaganda activities], Tibet Autonomous Region United Front, December 25, 2020; "Diebu xian wei tongzhan bu kaizhan 'Guojia Anquan Jiaoyu Ri' xuanchuan jiaoyu huodong" [Tewo county committee UFWD holds "National Security Edu-cation Day" propaganda and education events], Gansu United Front Work Department, April 10, 2021 19, 2021.

<sup>14</sup>See, e.g., "Diebu xian wei tongzhan bu kaizhan 'Guojia Anquan Jiaoyu Ri' xuanchuan jiaoyu huodong" [Tewo county committee UFWD holds "National Security Education Day" propaganda and education events], Gansu United Front Work Department, April 19, 2021.

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 <sup>86</sup> "Liang ming jingnei Zangren yin zhuanfa liuwang Zangren daxuan yuyin xunxi zao bu" [Two Tibetans in Tibet detained for sharing information on Tibetan exile elections], *Voice of Tibet*, January 12, 2021. For more information, see the Commission's Political Prisoner Database records 2021-00010 on Kakho and 2021-00011 on Namyag.
 <sup>87</sup> "Liang ming jingnei Zangren yin zhuanfa liuwang Zangren daxuan yuyin xunxi zao bu" [Two Tibetans in Tibet detained for sharing information on Tibetan exile elections], *Voice of Tibet*, January 12, 2021. For more information, see the Commission's Political Prisoner Database records 2021-00010 on Kakho and 2021-00011 on Namyag.
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<sup>88</sup> Kansi was identified in reports only by a pseudonym.
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<sup>93</sup> Foreign Correspondents' Club of China, Track, Trace, Expel: Reporting on China Amid a Pandemic, March 2021, 8, 11.
<sup>94</sup> PRC Constitution, passed and effective December 4, 1982 (amended March 11, 2018), art. 4; Zhonghua Renmin Gongheguo Minzu Quyu Zizhi Fa [PRC Regional Ethnic Autonomy Law], passed May 31, 1984, effective October 1, 1984, amended February 28, 2001, art. 10; Zhonghua Renmin Gongheguo Guojia Tongyong Yuyan Wenzi Fa [PRC Law on the Standard Spoken and Written Chinese Language], passed October 31, 2000, effective January 1, 2001, art. 8.

<sup>95</sup>See, e.g., State Council Information Office, "Minzu Quyu Zizhi Zhidu zai Xizang de Chenggong Shijian" [Successful Practice of Regional Ethnic Autonomy in Tibet], September 6, 2015, sec. 6. The State Council white paper on the ethnic autonomy system in the Tibet Autonomous Region notes bilingual education policy in Tibetan and Chinese, but does not mention use

<sup>10</sup> See do notes bilingual education policy in Tibetan and Chinese, but does not mention use of any other languages in schools or any other context.
 <sup>96</sup> Gerald Roche, "Articulating Language Oppression: Colonialism, Coloniality and the Erasure of Tibet's Minority Languages," *Patterns of Prejudice* 53, no. 5 (2019): 498.
 <sup>97</sup> See, e.g., "Tibetan School Year Begins under New Restrictions, Mandarin-only Instruction," *Radio Free Asia*, September 12, 2020; "Tibetan Private Language Schools Closed Down in Sichuan," *Radio Free Asia*, June 3, 2021.
 <sup>98</sup> Human Rights Watch, "China's 'Bilingual Education' Policy in Tibet: Tibetan-Medium Schooling under Threat," March 4, 2020, 23, 25, 34–36; Tibet Advocacy Coalition, "Assaulting Identity: China's New Coercive Strategies in Tibet," March 21, 2021, 12–13; "Tibetan Private Language Schools Closed Down in Sichuan," *Radio Free Asia*, June 3, 2021; 1<sup>99</sup> See, e.g., "Tibetan Private Language Schools Closed Down in Sichuan," Radio Free Asia, June 3, 2021; Human Rights Watch, "China's 'Bilingual Education' Policy in Tibet: Tibetan-Private Language Schools Closed Down in Sichuan," Radio Free Asia, June 3, 2021; 1<sup>10</sup> See, e.g., "Tibetan Private Language Schools Closed Down in Sichuan," Radio Free Asia, June 3, 2021; Human Rights Watch, "China's 'Bilingual Education' Policy in Tibet: Tibetan-Medium Schooling under Threat," March 4, 2020, 53–55;
 <sup>100</sup> See, e.g., Tibet Advocacy Coalition, "Assaulting Identity: China's New Coercive Strategies in Tibet," March 21, 2021, 5, 8, 9–13.
 <sup>101</sup> UN Treaty Collection, Chapter IV, Human Rights, Convention on the Rights of the Child, accessed April 26, 2021. China signed the Convention on the Rights of the Child, and Accessed April 26, 2021. China signed the Convention on the Rights of the Child, and accessed April 26, 2021. China signed the Convention on the Rights of the Child on August 29, 1990, and ratified it on March 2, 1992.

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<sup>110</sup>State Council Information Office, "Guowuyuan Xinwenban jiu 'shenru guanche xin shidai Dang de zhizang fanglue Xizang lishixing xiaochu juedui pinkun' youguan qingkuang juxing xinwen fabuhui" [State Council Information Office holds press conference on the situation of "Indepth implementation of the Party's strategy for governing Tibet in the new era, Tibet elimi-nates absolute poverty for the first time in history"], October 15, 2020. <sup>111</sup>Tibet Watch, "Chinese Authorities Relocate Over Fifty Tibetans," July 13, 2020; Xu

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<sup>112</sup>Tibet Watch, "Chinese Authorities Seize Land in Eastern Tibet," September 16, 2020.
<sup>113</sup>Chang Chuan and Chen Yuejun, "Wu Yingjie zhuchi zhaokai Xizang Zizhiqu dangwei changweihui huiyi" [Wu Yingjie convenes meeting of Tibet Autonomous Region Party Standing Committeel *Tibe Daily*, reprinted in *Peonle's Daily*.

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