Findings

• The government of Brazil accused China's BYD Company Ltd. of employing at least 163 workers in "slave-like conditions" at a construction site in Bahia. The Brazilian government said that the workers were "victims of international trafficking for the purpose of labor exploitation." Brazilian authorities identified forced labor indicators including the withholding of the workers'

passports and salaries.

• The Commission continued to observe reports of forced labor linked to the Xinjiang Uyghur Autonomous Region (XUAR). In December 2024, Adrian Zenz and I-Lin Lin of the Victims of Communism Memorial Foundation asserted that the PRC government's heightened agricultural production policies have resulted in coercive forms of work that "constitute state-imposed forced labor as defined by the International Labour Organization (ILO) and operationalized in its updated handbook on the

measurement of forced labor."

• In February 2025, the Environmental Justice Foundation (EJF) documented the presence of North Korean workers on a fleet of Chinese tuna fishing vessels in the Indian Ocean between March 2019 and June 2024. At least five vessels showed indicators of forced labor, including deception related to wages, withholding of documents, physical and verbal abuse, and excessive overtime.

China's Human Trafficking and Forced Labor Obligations under International Law

The Chinese government is obligated to combat human trafficking and enact legislation criminalizing human trafficking as a State Party to the U.N. Protocol to Prevent, Suppress and Punish Trafficking in Persons, Especially Women and Children (Palermo Protocol),¹ and has also committed to obligations to combat forced labor under the International Labour Organization's (ILO) Forced Labour Convention of 1930² and Abolition of Forced Labour Convention of 1957.³

In 2024, the ILO released an updated framework to identify forced labor of adults, specifying conditions of involuntary work and coercion.⁴ While there is no set list of indicators that guarantee the existence of either condition, according to the ILO, several practices could point to the use of involuntary and/or coerced work.⁵ The revised ILO guidelines strengthen methodologies for identifying non-internment forms of state-imposed forced labor, allowing researchers to more accurately capture the complexities of systemic coercion in regions such as the Xinjiang Uyghur Autonomous Region (XUAR).⁶

Cross-Border Trafficking

During the Commission's 2025 reporting year, China remained ⁷ both a source of, and destination country for, human trafficking across international borders. Examples of cross-border trafficking during this reporting year include the following:

• Brazil accuses BYD of trafficking Chinese nationals at local factory. Brazilian authorities announced in December 2024 that they would conduct probes of BYD Company Ltd. ("BYD"), a Chinese company that has deep ties to and receives financial support from the PRC government, and one of its Chinese contractors, who were suspected of trafficking Chinese workers building a local factory.8 Labor inspectors discovered that 163 Chinese workers were living in "slave-like conditions" at a construction site in Bahia.9 A statement issued by the Brazilian government said that the workers, who were employed by BYD contractor Jinjiang Open Engineering, were "victims of international trafficking for the purpose of labor exploitation." 10 The workers lived in four different facilities in the city of Camaçari, including one where prosecutors claim some workers were forced to sleep on beds without mattresses. 11 Brazilian authorities identified the presence of forced labor indicators, such as the withholding of workers' passports and salaries. 12 Aaron Halegua, a lawyer and fellow at New York University Law School, said that a labor contract signed by one of the workers had "textbook 'red flags' of forced labor," and asserted that withholding passports as well as requiring performance bonds or security payments is not allowed under Chinese law. 13 Mao Ning, a spokesperson for the PRC Ministry of Foreign Affairs, said that the PRC's embassy and consulates were working with Brazil to "verify the situation and handle the issue properly." 14

In January 2025, *Reuters* reported that a Brazilian labor inspector said BYD would be fined and also noted that, in order to comply with Brazilian labor laws, BYD agreed to adjust the conditions of the workers who will remain in Brazil.¹⁵

- Forced labor indicators identified at Chinese companies in Serbia. In 2024, China Labor Watch (CLW) published a report detailing in-person and online interviews held between July and October 2024 with foreign migrant workers at the Linglong Tire Factory in Zrenjanin, Serbia and the Chinese state-owned Zijin Mining Group's copper mine in Bor, Serbia. 16 Foreign workers from not only China, but also India, Nepal, Zambia, and Indonesia, were subject to conditions matching at least six ILO indicators of forced labor. 17 Under a 2018 bilateral deal between China and Serbia, Serbian labor law is suspended for Chinese nationals during their first five years in the country, with Chinese labor laws applying to the workers instead. 18 The Labor Inspectorate of Serbia is thus prohibited from reviewing Chinese workers' contracts or checking to see if they are being paid. 19
- PRC complicity in the trafficking of North Korean workers and refugees. In February 2025, the ILO reported that Democratic People's Republic of Korea (DPRK) nationals working abroad were placed in coercive and exploitative conditions and threatened with repatriation for poor performance or rule violations.²⁰
 - Recent reporting has shed light on the PRC government's disregard for U.N. sanctions, as North Korean workers have been discovered on a number of Chinese fishing vessels.²¹ The Environmental Justice Foundation (EJF) released a report in February 2025 that documented the presence of North Korean workers on 12 Chinese-flagged tuna longliners in the Indian Ocean between March 2019 and June 2024.²² According to the EJF, the presence of North Korean workers on Chinese vessels likely breaches U.N. sanctions.²³ Ship captains made concerted efforts to hide the presence of North Koreans on these vessels and forced some of them to remain at sea for as long as 10 years.²⁴ The EJF said that "[t]his would constitute forced labor of a magnitude that surpasses much of that witnessed in a global fishing industry already replete with abuse."25 At least five vessels showed indicators of forced labor, including deception related to wages, withholding of documents, physical and verbal abuse, and excessive overtime.²⁶
- Trafficking of women and girls. Reports continued in this reporting year of women and girls trafficked into China to meet the growing demand for brides as a result of the gender imbalance fueled by the PRC's previous one-child policy.²⁷ In November 2024, state-run media reported that two traffickers were sentenced in Xiajin county, Shandong province, for taking men across borders illegally in search of brides.²⁸ In December 2024, the National Committee of the Chinese People's Political Consultative Conference held a meeting with experts where they discussed "illegal cross-border marriages," and said that the

management of cross-border marriages had become a "difficult problem." ²⁹ Madagascar authorities arrested eight PRC nationals and three others in March 2025 as part of a trafficking ring that was uncovered after one Malagasy family reported their daughter had been lured to China under false pretenses and was "forced to bear children" and prohibited from going out. ³⁰ The PRC Embassy in Bangladesh issued a document in May 2025 that warned Chinese citizens not to believe short-form videos that promote cross-border blind dates and marriages, and not to "buy a foreign wife" or get married in Bangladesh. ³¹

Human Trafficking in Scam Centers and Other Criminal Enterprises in Southeast Asia

During this reporting year, the PRC government accelerated its efforts to crack down on scam centers and other criminal enterprises in Southeast Asia. Chinese criminals operating in Southeast Asia have lured citizens from at least 40 countries to participate in various scams, promising well-paying jobs and travel perks. Many Chinese nationals are lured into the scam centers, where they are abused and forced to conduct scam operations. PRC authorities ramped up prosecution of suspects involved in telecom fraud in 2024, with the Supreme People's Procuratorate announcing that over 67,000 people had been indicted on telecom fraud charges between January and November, an increase of 58.5 percent from the previous year, and that more than 40,000 individuals who were "suspected of involvement in cross-border telecom fraud operations" in northern Burma (Myanmar) had been repatriated. The head of the economic crimes division within the Supreme People's Procuratorate said that overseas cases of telecom fraud have risen despite China's intensified crackdown.

The PRC government previously acknowledged domestic dissatisfaction over the scam centers. ³⁶ In May 2023, Qin Gang, then-PRC Minister of Foreign Affairs, said "Telecommunications and internet fraud gangs have long been entrenched in Burma's border areas, seriously infringing on the interests of Chinese citizens, and the Chinese people hate this," and pledged that the PRC government would crack down on the organizations. ³⁷

Human Trafficking in Scam Centers and Other Criminal Enterprises in Southeast Asia—Continued

Recent reporting has revealed details about the PRC's links to some of the criminal networks operating in Southeast Asia. In January 2024, Burmese authorities handed over the bosses of three crime families to China, including Bai Suocheng, Wei Chaoren, and Liu Zhengxiang, accusing them of being involved in the organized cyberfraud industry.³⁸ The Washington Post reported in June 2024 that the criminal networks run by the three families benefited from close relations with Chinese officials in Yunnan province, the PRC government, and the military government in Burma for over a decade.³⁹ Through their alliances, the families created a "profitable criminal ecosystem" across the Kokang region of Burma comprising both legal and illegal businesses. 40 The criminal networks cooperated on numerous economic projects worth hundreds of millions of dollars with PRC and Burmese authorities. 41 The families were able to establish companies in China and obtain identity papers in part due to their Han Chinese background and ran operations involving "illegal gambling, human trafficking[,] and narcotics."42 Chinese nationals and ethnic Chinese people were trafficked and "beaten, tortured or killed" if they tried to escape or failed to reach monetary targets.⁴³

Domestic Trafficking

During this reporting year, the Commission continued to observe reports concerning cases of domestic human trafficking in China:⁴⁴

• Trafficking case of Bu Xiaohua. In December 2024, reporting emerged that Bu Xiaohua, a woman residing in Heshun county, Shanxi province who was missing for 13 years, was allegedly trafficked and abused. 45 From 2011 to 2024, Bu lived in a village approximately 100 miles from her hometown with a man named Zhang Ruijun and reportedly gave birth to several children.46 When found, Bu showed signs of neglect, including "matted hair, severe malnourishment, as well as being deprived of eyeglasses and unable to see well." ⁴⁷ Zhang, who asserted that he "gave shelter" to Bu, was eventually detained by local authorities on suspicion of rape. 48 Despite Chinese state media downplaying the possibility that Bu was trafficked, one WeChat commentator argued that the use of the term "sheltering" could be used to "mask serious criminal activities against vulnerable people such as victims of trafficking or those suffering from mental illness."49 As of March 2025, the case involving Bu Xiaohua was in the prosecution stage. 50 [For more information on the trafficking case of Bu Xiaohua, see Chapter 7—Status of Women.]

FORCED LABOR IN AND FROM THE XINJIANG UYGHUR AUTONOMOUS REGION

The forced labor of Uyghurs and other Turkic Muslims in and from the Xinjiang Uyghur Autonomous Region (XUAR) remained a concern during the Commission's 2025 reporting year.⁵¹ A December 2024 report by Adrian Zenz and I-Lin Lin of the Victims of Communism Memorial Foundation asserted that the PRC government's

heightened agricultural production policies have resulted in coercive forms of work that "constitute state-imposed forced labor as defined by the International Labour Organization (ILO) and operationalized in its updated handbook on the measurement of forced labor." Officials have applied this coercive pressure on Turkic ethnic minority groups through forced agricultural production mandates, the mandated transfer of rural land-use rights, labor transfers, and other means. In its Application of International Labour Standards 2025 report, citing the research of the International Trade Union Confederation, the ILO reported that the PRC government has engaged in a system of transferring "surplus" rural workers in the XUAR into industries including the processing of raw materials for the production of vehicle components, seafood processing, and seasonal agricultural work. [For more information on the PRC government's use of Uyghur forced labor and forced land transfers, see Chapter 15—Xinjiang Uyghur Autonomous Region, and Chapter 12—Business and Human Rights.]

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